



TOWN OF INDIAN SHORES, FLORIDA

COMPREHENSIVE

ANNUAL FINANCIAL REPORT

FISCAL YEAR ENDED SEPTEMBER 30, 2020

**Saltmarsh, Cleaveland & Gund, P.A.**  
*Certified Public Accountants*

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TOWN OF INDIAN SHORES, FLORIDA  
COMPREHENSIVE  
ANNUAL FINANCIAL REPORT  
FOR THE  
FISCAL YEAR ENDED SEPTEMBER 30, 2020

Prepared by the  
Department of Finance

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TOWN OF INDIAN SHORES, FLORIDA  
COUNCIL - MAYOR FORM OF GOVERNMENT  
TOWN COUNCIL

Patrick C. Soranno, Mayor

Diantha Schear, Vice Mayor

William F. Smith, Councilor

Michael Petruccelli, Councilor

Michael Hackerson, Councilor

Town Clerk

Freddie Lozano

Director of Finance

Susan L. Scrogam, CMC, CBTO

Town Administrator

Bonnie Dhonau

Chief of Police

Richard Swann, Jr.

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## **INTRODUCTORY SECTION**

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TOWN OF INDIAN SHORES, FLORIDA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2020

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TOWN OF INDIAN SHORES, FLORIDA

LISTING OF TOWN OFFICIALS

ELECTED OFFICIALS

Mayor	Patrick C. Soranno
Vice Mayor	Diantha Schear
Councilor	William F. Smith
Councilor	Michael Petruccelli
Councilor	Michael Hackerson

APPOINTED OFFICIALS

Town Attorney	Regina Kardash
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DEPARTMENT DIRECTORS

Town Administrator	Bonnie Dhonau
Town Clerk	Freddie Lozano
Finance	Susan L. Scrogam, CMC, CBTO
Chief of Police	Richard Swann, Jr.

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## **FINANCIAL SECTION**

*This section contains the following subsections:*

Independent Auditor's Report

Management's Discussion and Analysis

Basic Financial Statements

Combining and Individual Financial Statements  
and Schedules

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**INDEPENDENT AUDITOR'S REPORT**

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**INDEPENDENT AUDITOR'S REPORT**

The Honorable Mayor  
and Town Council  
Town of Indian Shores, Florida

We have audited the accompanying financial statements of the governmental activities, each major fund, the budgetary comparisons for the general fund, and the aggregate remaining fund information of the Town of Indian Shores, Florida, as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error, in making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control.

The Honorable Mayor  
and Town Council  
Town of Indian Shores, Florida

Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Indian Shores, Florida as of September 30, 2020, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5-14 and the schedule of net pension liabilities, ratios for the Chapter 185 pension plan, contributions and investment returns for the Chapter 185 pension plan, the schedule of the Town's net pension liability and the schedule of change in total OPEB liability and related ratios be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statement, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The Honorable Mayor  
and Town Council  
Town of Indian Shores, Florida

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or any assurance on them.

**Other Reporting Required by Governmental Auditing Standards**

In accordance with *Government Accounting Standards*, we have also issued our report dated September 8, 2021, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.



Tampa, Florida  
September 8, 2021

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**MANAGEMENT'S DISCUSSION**

**AND ANALYSIS**

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

The Town of Indian Shores' discussion and analysis is designed to:

- (a) Assist the reader in focusing on the financial issues
- (b) Provide an overview of the Town's financial activity
- (c) Identify changes in the Town's financial position
- (d) Identify any material deviations from the financial plan (the approved budget)
- (e) Identify individual fund issues or concerns for the fiscal year ended September 30, 2020.

### FINANCIAL HIGHLIGHTS

- At the close of fiscal year 2020 the Town's assets exceeded its liabilities, resulting in *net* position of \$9,147,071. Of this amount, the *unrestricted net position* of \$4,471,695 can be used for any purpose that is approved by the Town Council.
- On September 30, 2020, the Town's governmental funds reported an ending fund balance of \$4,176,782 which is an *increase* of \$150,171 in comparison with the prior year. This increase is attributable primarily to the receipt of funding from FEMA for damages incurred during Hurricane Irma.
- During the year, the Town's governmental activities program revenues were \$934,889 compared to expenses of \$3,833,678 which means that **only 24.39% of expenses were paid for with program revenues**. The percentage is consistent year over year.
- On September 30, 2020, unassigned fund balance for the General Fund was \$1,998,785.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of a series of financial statements. The three components of the financial statements are: (1) Government-wide financial statements which include the *Statement of Net Position* and the *Statement of Activities* which presents information presenting how the Town's net position changed during the fiscal year; (2) Fund financial statements tell how these services were financed in the short term, as well as what remains for future spending. Fund financial statements also report the Town's operations in more detail than the government-wide statements by providing information about the Town's most significant funds; and (3) Notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The *government-wide financial statements* are designed to provide readers with a broad overview of the Town's finances, using the *accrual basis of accounting*, which is similar to a private-sector business. There are two types of government-wide financial statements:

1. The *Statement of Net Position* presents information on all the Town's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

2. The *Statement of Activities* presents information showing how the government's net position changed during fiscal year 2020. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the Town include general government, public safety, highways and streets, parking, and culture and recreation. Property Taxes, utility services taxes, gas taxes, and sales taxes, finance the majority of these services.

The government-wide financial statements include the Town itself (known as the primary government) and all activities of the governing agency.

The government-wide financial statements can be found on pages 15 - 16 of this report.

## **FUND FINANCIAL STATEMENTS**

The accounts of the Town are organized based on funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity or retained earnings, revenues, and expenditures or expenses, as appropriated. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

The Town's funds are presented in separate fund financial statements. These funds are presented on a governmental fund financial statement. The Town's major funds are presented in separate columns on the fund financial statements. The definition of a major fund is one that meets certain criteria set forth in GASB 34. The funds that do not meet the criteria of a major fund are considered non-major funds and are combined into a single column on the fund financial statements.

## **GOVERNMENTAL FUNDS**

*Governmental fund* financial statements are prepared on the modified accrual basis using current financial resources measurement focus. Under modified accrual basis, revenues are recognized when they become measurable and available as net current assets. The governmental fund statements provide a detailed short-term view of the Town general government operations and the information helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's program.

The Town adopts an annual budget for all funds and a budgetary comparison statement has been provided for these funds to demonstrate budgetary compliance.

*Proprietary funds* financial statements are used to report the same functions presented as business-like activities in the government-wide financial statements on a full accrual basis and provide both long- and short-term financial information. The Town does not maintain a separate enterprise fund (one type of proprietary fund).

A *Fiduciary fund* is *not* included in the government-wide financial statements because the resources of those funds are not available to finance the Town's operation. The accounting used for fiduciary fund is similar to proprietary funds.

The basic fiduciary fund financial statement can be found on pages 22 and 23 of this report.

## **NOTES TO FINANCIAL STATEMENTS**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 24 – 74 of this report.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information, including progress of funding pensions and other postemployment benefits (OPEB) to its employees. This includes the general fund original budget and final budget in comparison to actual expenses.

The required supplementary information for the fiduciary fund's individual fund schedule information is reported on pages 76 – 80 of this report. The required supplementary information for the other postemployment benefits is reported on page 75.

## **CAPITAL ASSETS**

The capital assets of the Town are those assets that are used in the performance of Town functions. The Town continues to follow GASB Statement 34. Historically, a government's largest group of assets which includes land, building, improvements, machinery and equipment and infrastructure – i.e. roads, bridges, sidewalks curbs, and underground pipes - unless associated with a utility, have not been reported or depreciated in the Town's financial statements. The new statement requires that these assets be valued and recorded within the governmental columns of the Governmental-wide Statements.

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Changes in net position** - As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town, total assets exceeded total liabilities by \$9,147,071 at the close of fiscal year ended September 30, 2020. The Town uses capital assets to provide services to citizens; therefore, these assets are not available for future spending, because the Town has no intention of selling these assets to generate spendable assets (i.e., cash). The following table reflects the condensed Statement of Net Position.

**Table 1**  
**Town of Indian Shores Florida**  
**Condensed Statement of Net Position<sup>1</sup>**  
**As of September 30**

	Total Primary Government	
	<u>2020</u>	<u>2019</u>
Current and other Assets	5,223,498	\$4,366,762
Capital assets (net of Allowance)	8,700,745	9,326,681
<b>Total Assets</b>	<b>13,924,243</b>	<b>13,693,443</b>
<b>Deferred Outflows of Resources</b>	<b>137,482</b>	<b>176,171</b>
Current and other Liabilities	100,976	300,600
Compensated Absences	80,433	65,174
Long-Term Liabilities Outstanding:		
Due within one year	446,504	530,023
Due in more than one year	3,690,501	3,593,031
<b>Total Liabilities</b>	<b>4,318,414</b>	<b>4,488,828</b>
<b>Deferred Inflows of Resources</b>	<b>596,240</b>	<b>563,767</b>
Net Position:		
Net investment in capital assets	4,667,821	4,778,544
Restricted:		
Police Education	623	309
Police Equipment	6,932	6,932
Unrestricted	4,471,695	4,031,234
<b>Total Net Position</b>	<b>\$9,147,071</b>	<b>\$8,817,019</b>

<sup>1</sup>For more detailed information, see Statement of Net Position on Page 15.

Of the Town's total net position, 50.1 % represents resources that are unrestricted on how they may be used with 0.1% being subject to external restrictions.

The remaining portion of the Town's net position, or 49.8%, represents its investment in capital assets (e. g. land, building, improvements and equipment), less any related outstanding debt used to acquire those assets. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The remaining balance of unrestricted net position \$4,471,695 may be used to meet the government's ongoing obligations to citizens and creditors.

## STATEMENT OF ACTIVITIES

The following table represents the revenues and expenses for the last two fiscal years:

<i>Table 2</i>		
<b>Town of Indian Shores Florida</b>		
<b>Changes in Net Position</b>		
<b>For the Fiscal Year Ended September 30</b>		
	<b>Governmental Activities</b>	
	<b><u>2020</u></b>	<b><u>2019</u></b>
<b>REVENUES</b>		
Program Revenues:		
Charge for Services	934,889	\$920,054
<b>Total Program Revenues</b>	<b>934,889</b>	<b>920,054</b>
General Revenues:		
Property Taxes	1,849,645	1,726,302
Franchise Fees	269,874	287,865
Utility Taxes	423,736	419,939
State Revenue Sharing	32,705	34,700
Half-Cent Sales Tax	91,466	96,717
Local Option Gas Tax	16,870	20,300
Local Option Sales Tax	154,655	199,799
Communications Services Tax	102,225	108,096
Other Taxes	168,809	1,275,928
Investment Income	58,326	31,776
Miscellaneous	60,530	36,050
<b>Total General Revenues</b>	<b>3,228,841</b>	<b>4,237,472</b>
<b>EXPENSES</b>		
General Government	1,225,304	1,354,679
Public Safety	1,508,020	1,348,321
Physical Environment	1,060,472	1,045,062
Culture and Recreation	39,882	46,775
<b>Total Expenses</b>	<b>3,833,678</b>	<b>3,794,837</b>
<b>CHANGE IN NET POSITION</b>	<b>330,052</b>	<b>1,362,689</b>
Net Position - Beginning of year	8,817,019	7,454,330
<b>Net Position - End of year</b>	<b>\$9,147,071</b>	<b>\$8,817,019</b>

## GOVERNMENTAL ACTIVITIES

Governmental Activities increased the Town's net position by \$330,052. Key elements of this change are as follows:

- Actual property tax revenue increased by \$123,343 or 6.7% compared to the prior year. A 5.84% increase in the existing property values and a millage rate of 1.8700 that was 4.97% above the Rolled-Back Rate of 1.7814.
- Governmental fund overall revenues decreased over fiscal year 2019 with a reported decrease of \$(1,028,095) or (25)%.
  - Ad Valorem increased by \$123,343 or 6.7%
  - Franchise Taxes decreased by \$(17,991) or (6.7)%
  - Utility Taxes increased by \$3,797 or 0.9%
  - Licenses and Permits decreased by \$(5,723) or (2.7)%
  - Intergovernmental Revenues decreased by \$(1,168,810) or (206.2)%
  - Charges for Services increased by \$8,853 or 1.4%
  - Fines, Interest & Miscellaneous Revenues increased by \$28,436 or 39.4%
- Local Option Sales Tax decreased (29)% or \$(45,144) over the prior year. Utility Taxes increased 0.9% or \$3,797 with the Communications Services Tax decreasing (5.7)% or \$5,871) over last year. The Utility Tax and 2.5% of the Communications Services Tax are utilized for the retirement of the long-term debt and interest for the placement of utilities underground within the Town.
- Program revenues increased \$14,835 primarily due to a small increase in fines assessed by the Town and an increase in charges for Police services.
- **Overall revenues decreased (23.9)% or \$(993,796) in comparison with the prior year along with an increase of 1.0% or \$38,841 in program expenditures in comparison with the prior year.**

<u>Function/Program Activities</u>	<u>2020</u>	<u>2019</u>	<u>Inc (Dec)</u>	<u>%</u>
General Government	\$1,225,304	\$1,354,679	(\$129,375)	-10.6%
Public Safety	\$1,508,020	\$1,348,321	\$159,699	10.6%
Physical Environment	\$1,060,472	\$1,045,062	\$15,410	1.5%
Culture & Recreation	\$39,882	\$46,775	(\$6,893)	-17.3%
	<u>\$3,833,678</u>	<u>\$3,794,837</u>	<u>\$38,841</u>	<u>1.0%</u>

## FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### GOVERNMENTAL FUNDS

The focus of the Town's governmental fund is to provide a detailed short-term view of the Town's general government operations. The information helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's program. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of fiscal year 2020, the Town's governmental funds reported ending fund balances of \$4,176,782 which is an *increase* of \$150,171 in comparison with the prior year. There was a decrease in revenue of \$(1,028,095) compared to the previous year and expenditures increased by \$256,236.

<b><u>INTERGOVERNMENTAL REVENUES</u></b>						
	<b><u>2020</u></b>	<b><u>2019</u></b>	<b><u>2018</u></b>	<b><u>2017</u></b>	<b><u>2016</u></b>	<b><u>2015</u></b>
<b>Half-Cent Sales Tax</b>	\$91,466	\$96,717	\$95,879	\$90,267	\$89,354	\$92,759
<b>State Revenue Sharing</b>	\$32,705	\$34,700	\$33,655	\$32,859	\$31,827	\$31,259
<b>Local Option Gas Tax</b>	\$16,870	\$20,300	\$21,518	\$24,943	\$24,731	\$24,195
<b>1 Cent Surtax - LOST</b>	\$154,655	\$199,799	\$190,354	\$178,788	\$174,366	\$178,937

100% of Utility taxes and 2.5% of the Communications Services Tax are utilized to fund the long-term debt payments for the undergrounding of utilities on Gulf Boulevard.

The Assigned fund balance for designated projects is \$1,319,824 and the Unassigned fund balance is \$1,998,785 both of which are available for spending at the Town's discretion.

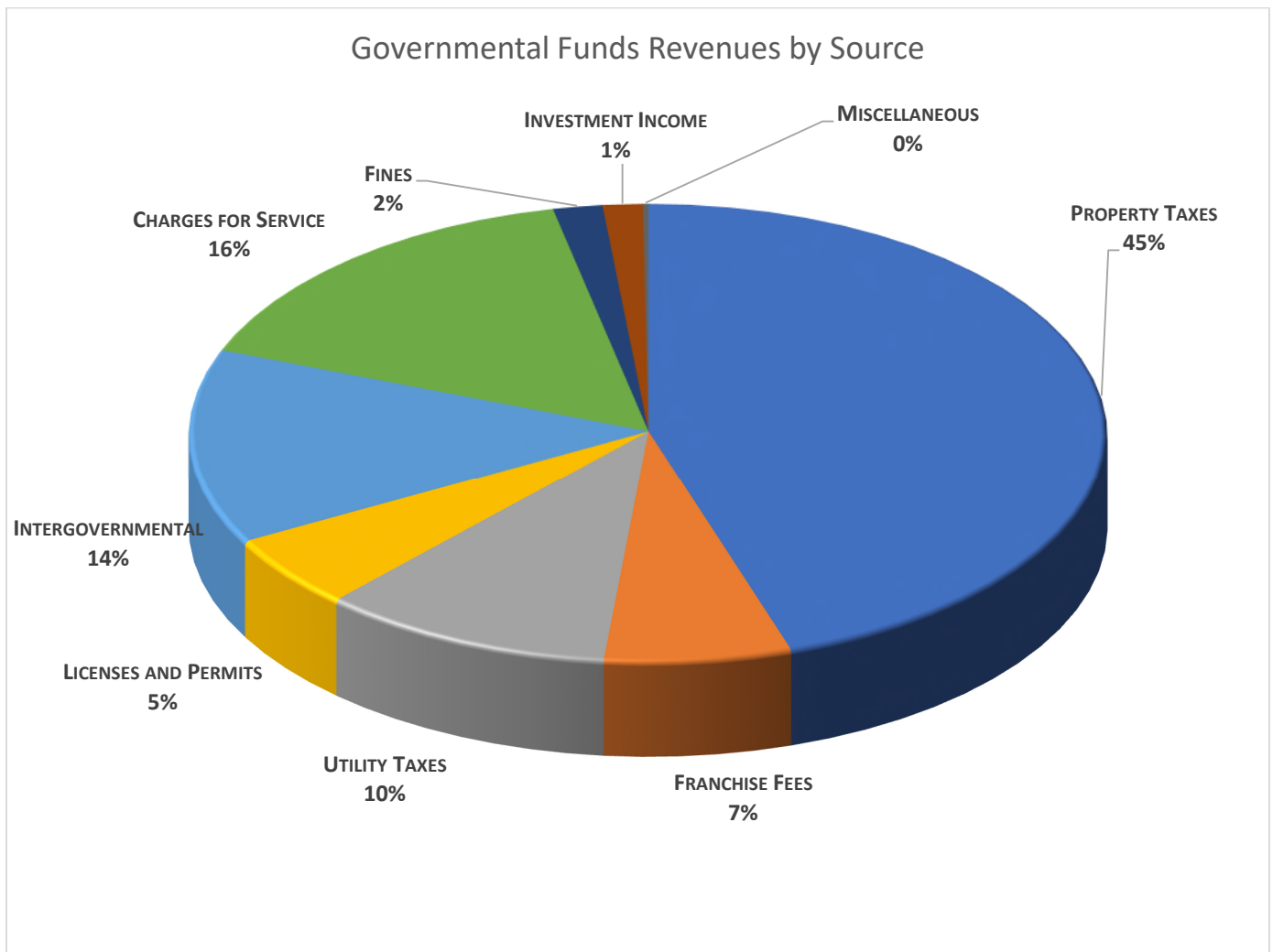
The remainder of the fund balance \$858,173 is non-spendable, restricted, or committed fund balance is not available for new spending and is detailed on page 57 along with the Reserved Pension Trust Funds.

## CALCULATION OF ALLOWABLE MAXIMUM MILLAGE

The rolled back rate is the rate that would generate approximately the same tax dollars as the previous year with the same properties (1.7814). During 2020 the Town was required to calculate and disclose the allowable Maximum Millage Levy Calculation. The current year rolled-back rate is allowed to be adjusted by the growth or loss in per capita Florida personal income that is certified by the Department of Revenue which was 1.0322%. The **majority vote** maximum millage rate allowed for the Town of Indian Shores was 2.2490. With a **two-thirds vote** the maximum millage rate allowed would have been 2.4739. **The Town Council approved a rate of 1.8700 per \$1,000 of valuation** which was 4.97% **more than** the rolled back rate of 1.7814.

For the Fiscal 2019/2020 year the maximum millage rate that can be levied will be calculated much the same as in FY 2018/2019 subject to any legislative changes.

The following chart shows the major sources of revenue by percentage. Most of the tax sources are not controllable by the Town, because State Statutes set the tax levies, but the Town has maintained a property tax millage well below the maximum 10 mill statutory rate.





## GOVERNMENTAL FUNDS - BUDGETARY HIGHLIGHTS

There were no budget amendments to the original budget.

## CAPITAL ASSET AND DEBT ADMINISTRATION

### CAPITAL ASSETS - GOVERNMENTAL FUNDS

The Town's investment in capital assets for its governmental activities as of September 30, 2020, amounts to \$8,700,745 net of accumulated depreciation. This investment in capital assets includes land, building, improvements other than buildings, and equipment.

	Town of Indian Shores, Florida	
	Capital Assets	
	(Net of Accumulated Depreciation)	
	Governmental Activities	
	<u>2020</u>	<u>2019</u>
Land	\$777,823	\$827,462
Buildings	\$5,521,271	\$5,465,078
Improvements other than Buildings	\$9,692,197	\$9,733,995
Equipment	\$714,832	\$865,672
Construction in progress	-	-
	<hr/>	<hr/>
Less Accumulated Depreciation	<b>(\$8,005,378)</b>	<b>(\$7,565,526)</b>
<b>Totals</b>	<u><u>\$8,700,745</u></u>	<u><u>\$9,326,681</u></u>

Additional information on the Town's capital assets can be found on page 52 and 53 of this report.

### LONG-TERM DEBT

**At the end of Fiscal Year 2020, the Town had no outstanding general obligation bonds.**

On February 15, 2005, the Town issued Revenue Bonds, Series 2005A through the Florida Municipal Loan Council in the amount of \$5,930,000 for the purpose of undergrounding utilities within the Town.

	<u>Governmental Activities</u>
Revenue Bonds - Principal	<u>\$ 3,123,947</u>

During Fiscal Year 2019/2020 the Town paid \$346,840 towards retirement of principal and with the retiring of the outstanding balance, interest expense has declined to \$120,692 for interest and fees paid semi-annually in February and August.

On September 27, 2012, the Town refinanced Municipal Revenue Bonds in the amount of \$1,820,000 that was utilized for the construction of a new Municipal Center. During Fiscal Year 2019/2020 the Town paid \$135,652 towards retirement of the principal and \$29,666 for interest payments. Debt payments are paid monthly and there is no pre-payment penalty after five-years from the date of issue.

	<u>Governmental Activities</u>
Revenue Note - Principal	<u>\$ 746,088</u>

The Town has recorded a liability for compensated absences in the amount of \$49,187.

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

- The unemployment rate for the County on September 30, 2020, was 5.7 percent which represents an increase of 3 percent from the prior year. The State rate of unemployment was 7.6 percent as of September 30, 2020.
- The Town of Indian Shores is primarily a residential community with less than 14.9 percent of properties currently claiming Homestead Exemption. Latest report shows 417 out of 2806 parcels.
- The Town of Indian Shores witnessed new construction costs estimated value of \$17,098,780 for the fiscal year ended September 2020. Permit Fees totaled over \$261,100 during this time. Due to new construction and increasing values, the Town is in good condition to raise sufficient tax revenue in FY19-20 to meet projected expenditures without utilizing reserves. With new construction and increased issuances of Certificates of Occupancy and assessed values of real property continuing to increase well into 2021, the Town's ability to provide salary and benefit increases is likely.
- This financial report is designed to present users with a general overview of the Town's finances to all those interested in the government finances. Questions concerning any of the information provided in this report or request for additional financial information should be addressed:

Town's Finance Officer  
19305 Gulf Boulevard  
Indian Shores, Florida 33785  
email: [sscrogham@myindianshores.com](mailto:sscrogham@myindianshores.com)

# **BASIC FINANCIAL STATEMENTS**

*This section contains the following subsections:*

## **Government-Wide Financial Statements**

Statement of Net Position

Statement of Activities

## **Fund Financial Statements**

### **Governmental Fund Financial Statements**

Balance Sheet - Governmental Funds

Reconciliation of the Balance Sheet to the Statement of  
Net Position - Governmental Funds

Statement of Revenues, Expenditures, and Changes in Fund Balance -  
Governmental Funds

Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balance of Governmental Funds to the Statement of Activities -  
Governmental Funds

Statement of Revenues, Expenditures, and Changes in Fund Balance -  
Budget and Actual:  
General Fund

### **Fiduciary Fund Financial Statements**

Statement of Fiduciary Net Position - Fiduciary Fund

Statement of Changes in Fiduciary Net Position - Fiduciary Fund

## **Notes to Financial Statements**

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TOWN OF INDIAN SHORES, FLORIDA

STATEMENT OF NET POSITION

SEPTEMBER 30, 2020

ASSETS	<u>Governmental Activities</u>
Cash and cash equivalents	\$ 721,669
Investments	3,455,517
Receivables (net of allowance for uncollectibles)	153,487
Prepaid items	7,945
Capital Assets:	
Land	777,823
Buildings	5,521,271
Improvements other than buildings	9,692,197
Equipment	714,832
Accumulated depreciation	(8,005,378)
Pension asset	884,880
Total Assets	<u>13,924,243</u>
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows of resources related to pension plan	137,482
LIABILITIES	
Accounts payable	81,403
Accrued payroll	80,433
Accrued interest payable	19,573
Noncurrent liabilities:	
Due within one year	446,504
Due in more than one year	3,690,501
Total Liabilities	<u>4,318,414</u>
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows of resources related to pension plan	596,240
NET POSITION	
Net investment in capital assets	4,667,821
Restricted for:	
Police education	623
Police forfeiture	6,932
Unrestricted	4,471,695
Total Net Position	<u>\$ 9,147,071</u>

See Notes to Financial Statements.

TOWN OF INDIAN SHORES, FLORIDA

STATEMENT OF ACTIVITIES

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2020

	<u>Primary Government</u>
Function/Program Activities	
General government	\$ 1,225,304
Public Safety	1,508,020
Physical environment	1,060,472
Culture and recreation	<u>39,882</u>
Total program expenses	<u>3,833,678</u>
 Program Revenues:	
Charges for services	<u>934,889</u>
Total program revenues	<u>934,889</u>
 Net program expenses	2,898,789
 GENERAL REVENUES:	
Taxes:	
Property taxes	1,849,645
Franchise fees	269,874
Utility taxes	423,736
Intergovernmental Revenue:	
State revenue sharing	32,705
Half-cent sales tax	91,466
Local option gas tax	16,870
Local option sales tax	154,655
Communications tax	102,225
Other taxes	168,809
Investment income	58,326
Miscellaneous	<u>60,530</u>
Total General Revenues	<u>3,228,841</u>
 Change in net position	330,052
Net Position - Beginning	<u>8,817,019</u>
 Net Position - Ending	<u>\$ 9,147,071</u>

See Notes to Financial Statements.

TOWN OF INDIAN SHORES, FLORIDA

BALANCE SHEET

GOVERNMENTAL FUNDS

SEPTEMBER 30, 2020

ASSETS

	<u>General Fund</u>	<u>Capital Improvements Fund</u>	<u>Other Governmental Fund</u>	<u>Total</u>
Cash and cash equivalents	\$ 100	\$ 566,909	\$ 154,660	\$ 721,669
Investments	3,455,517	-	-	3,455,517
Receivables (net of allowance for uncollectible accounts):				
Taxes:				
Franchise	29,503	-	-	29,503
Utility	55,513	-	-	55,513
Intergovernmental:				
State	38,493	26,951	-	65,444
County	-	-	3,027	3,027
Prepaid items	7,945	-	-	7,945
<b>TOTAL ASSETS</b>	<b>\$ 3,587,071</b>	<b>\$ 593,860</b>	<b>\$ 157,687</b>	<b>\$ 4,338,618</b>

LIABILITIES AND FUND BALANCE

<b>LIABILITIES:</b>				
Accounts payable	\$ 76,526	\$ -	\$ 4,877	\$ 81,403
Accrued payroll	80,433	-	-	80,433
<b>TOTAL LIABILITIES</b>	<b>156,959</b>	<b>-</b>	<b>4,877</b>	<b>161,836</b>
<b>FUND BALANCE:</b>				
Nonspendable	7,945	-	-	7,945
Restricted	7,555	593,860	152,810	754,225
Committed	96,003	-	-	96,003
Assigned	1,319,824	-	-	1,319,824
Unassigned	1,998,785	-	-	1,998,785
<b>TOTAL FUND BALANCE</b>	<b>3,430,112</b>	<b>593,860</b>	<b>152,810</b>	<b>4,176,782</b>
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<b>\$ 3,587,071</b>	<b>\$ 593,860</b>	<b>\$ 157,687</b>	<b>\$ 4,338,618</b>

See Notes to Financial Statements.

TOWN OF INDIAN SHORES, FLORIDA

RECONCILIATION OF THE BALANCE SHEET  
TO STATEMENT OF NET POSITION  
GOVERNMENTAL FUNDS

SEPTEMBER 30, 2020

Fund balances - total governmental funds \$ 4,176,782

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.

Governmental capital assets	\$ 16,706,123	
Less accumulated depreciation	<u>(8,005,378)</u>	
		8,700,745

Deferred outflows of resources related to pension plans 137,482

Net pension asset 884,880

Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.

Other postemployment benefits payable	(54,894)	
Accrued interest payable	(19,573)	
2012 Revenue note payable	(746,088)	
2015 Revenue note payable	(3,123,947)	
Vehicle leases payable	(162,889)	
Compensated absences	<u>(49,187)</u>	
		(4,156,578)

Deferred inflows of resources related to pension plans (596,240)

Net position of governmental activities \$ 9,147,071

See Notes to Financial Statements.



TOWN OF INDIAN SHORES, FLORIDA

STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE

GOVERNMENTAL FUNDS

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2020

	<u>General Fund</u>	<u>Capital Improvements Fund</u>	<u>Other Governmental Fund</u>	<u>Total</u>
REVENUES:				
Taxes:				
Ad valorem	\$ 1,849,645	\$ -	\$ -	\$ 1,849,645
Franchise taxes	269,874	-	-	269,874
Utility taxes	423,736	-	-	423,736
Licenses and permits	211,825	-	-	211,825
Intergovernmental	382,927	154,655	29,148	566,730
Charges for services	586,568	-	64,338	650,906
Fines	72,158	-	-	72,158
Interest	58,326	-	-	58,326
Miscellaneous	9,232	-	-	9,232
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL REVENUES	3,864,291	154,655	93,486	4,112,432
EXPENDITURES:				
Current:				
General government	988,218	194,499	-	1,182,717
Public safety	1,614,377	111,127	-	1,725,504
Physical environment	278,412	42,523	108,883	429,818
Culture and recreation	3,197	-	-	3,197
Debt service:				
Principal	-	515,213	-	515,213
Interest	-	163,992	-	163,992
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL EXPENDITURES	2,884,204	1,027,354	108,883	4,020,441
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	980,087	(872,699)	(15,397)	91,991
OTHER FINANCING SOURCES (USES):				
Proceeds from insurance	11,300	-	-	11,300
Proceeds from sale of equipment	6,880	-	-	6,880
Proceeds from litigation	40,000	-	-	40,000
Transfers in	-	421,867	34,855	456,722
Transfers (out)	(456,722)	-	-	(456,722)
	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL OTHER FINANCING SOURCES (USES)	(398,542)	421,867	34,855	58,180
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES	581,545	(450,832)	19,458	150,171
FUND BALANCE, OCTOBER 1	<hr/> 2,848,567	<hr/> 1,044,692	<hr/> 133,352	<hr/> 4,026,611
FUND BALANCE, SEPTEMBER 30	<hr/> <u>\$ 3,430,112</u>	<hr/> <u>\$ 593,860</u>	<hr/> <u>\$ 152,810</u>	<hr/> <u>\$ 4,176,782</u>

See Notes to Financial Statements.

TOWN OF INDIAN SHORES, FLORIDA

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
GOVERNMENTAL FUNDS

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2020

Net change in fund balances - total governmental funds \$ 150,171

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures.  
However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.

Expenditures for capital assets	\$ 108,104	
Less current year depreciation	<u>(658,081)</u>	
		(549,977)

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Change in Other Post Employment Benefits	20,670	
Change in compensated absences	10,051	
Principal payment on 2012 revenue note	135,652	
Principal payment on 2015 revenue note	346,840	
Principal payment on vehicle leases	32,721	
Change in accrued interest expense	6,050	
Loss on disposal of equipment	(75,959)	
Change in net pension liability (asset)	<u>253,833</u>	
		<u>729,858</u>

Change in net position of governmental activities \$ 330,052

See Notes to Financial Statements.

TOWN OF INDIAN SHORES, FLORIDA

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -  
BUDGET AND ACTUAL

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2020

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	Variance With Final Budget- Favorable
	<u>Original</u>	<u>Final</u>		(Unfavorable)
Revenues:				
Taxes:				
Ad valorem	\$ 1,856,758	\$ 1,856,758	\$ 1,849,645	\$ (7,113)
Franchise taxes	259,328	259,328	269,874	10,546
Utility tax	390,000	390,000	423,736	33,736
Licenses and permits	110,500	110,500	211,825	101,325
Intergovernmental	244,805	244,805	382,927	138,122
Charges for services	570,439	570,439	586,568	16,129
Fines	41,535	41,535	72,158	30,623
Interest	25,000	25,000	58,326	33,326
Miscellaneous	11,750	11,750	9,232	(2,518)
Total Revenues	<u>3,510,115</u>	<u>3,510,115</u>	<u>3,864,291</u>	<u>354,176</u>
Expenditures:				
Current:				
General Government:				
Legislative	70,256	70,256	57,508	12,748
Financial and administrative	905,818	905,818	786,374	119,444
Facilities maintenance	144,000	144,000	144,336	(336)
	<u>1,120,074</u>	<u>1,120,074</u>	<u>988,218</u>	<u>131,856</u>
Public Safety:				
Police	1,339,829	1,339,829	1,425,285	(85,456)
Protective inspections	228,252	228,252	189,092	39,160
	<u>1,568,081</u>	<u>1,568,081</u>	<u>1,614,377</u>	<u>(46,296)</u>
Physical Environment:				
Public Service	307,201	307,201	278,412	28,789
	<u>307,201</u>	<u>307,201</u>	<u>278,412</u>	<u>28,789</u>
Culture and Recreation:				
Library	7,000	7,000	3,197	3,803
	<u>7,000</u>	<u>7,000</u>	<u>3,197</u>	<u>3,803</u>
Total Expenditures	<u>3,002,356</u>	<u>3,002,356</u>	<u>2,884,204</u>	<u>118,152</u>
Excess of Revenues Over (Under) Expenditures	<u>507,759</u>	<u>507,759</u>	<u>980,087</u>	<u>472,328</u>
Other Financing Sources (Uses):				
Proceeds from insurance	10,000	10,000	11,300	1,300
Proceeds from sale of equipment	5,000	11,880	6,880	(5,000)
Proceeds from litigation		24,679	40,000	15,321
Transfer in - Road and Bridge Fund				-
Transfer in - Capital Improvements Fund				-
Transfer (out) - Road and Bridge Fund			(34,855)	(34,855)
Transfer (out) - Capital Improvements Fund	(539,624)	(834,408)	(421,867)	412,541
Total Other Financing Sources (Uses)	<u>(524,624)</u>	<u>(787,849)</u>	<u>(398,542)</u>	<u>389,307</u>
Net Change in Fund Balance	(16,865)	(280,090)	581,545	861,635
Fund Balance, Beginning of Year	<u>2,848,567</u>	<u>2,848,567</u>	<u>2,848,567</u>	<u>-</u>
Fund Balance, End of Year	<u>\$ 2,831,702</u>	<u>\$ 2,568,477</u>	<u>\$ 3,430,112</u>	<u>\$ 861,635</u>

See Notes to Financial Statements.

TOWN OF INDIAN SHORES, FLORIDA

STATEMENT OF FIDUCIARY NET POSITION

FIDUCIARY FUND

SEPTEMBER 30, 2020

Assets

	<u>Public Safety Pension Fund</u>
Receivables:	
State excise tax rebate	\$ 18,321
Investment income	<u>5,111</u>
Total receivables	23,432
Investments at fair value:	
Government obligations	15,756
Corporate obligations	637,012
Municipal bonds	59,006
Domestic stock	2,515,130
Foreign stock	289,869
Temporary investments	<u>468,475</u>
Total investments	<u>3,985,248</u>
Total assets	4,008,680

Liabilities

Accounts payable	<u>10,602</u>
Net position restricted for pension benefits	\$ <u><u>3,998,078</u></u>

See Notes to Financial Statements.

TOWN OF INDIAN SHORES, FLORIDA

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUND

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2020

	<u>Public Safety Pension Fund</u>
<b>ADDITIONS:</b>	
Contributions:	
Employer	\$ 89,542
Plan members	<u>33,544</u>
Total Contributions	123,086
Intergovernmental revenue:	
State excise tax rebate	18,321
Investment earnings:	
Interest/dividends	72,052
Net appreciation (depreciation) in fair value of investments	<u>313,685</u>
Investment earnings	385,737
Less investment expenses	<u>25,928</u>
Net investment earnings	<u>359,809</u>
Total additions	501,216
<b>DEDUCTIONS:</b>	
Benefits	
Age and service	151,905
Disability	43,627
Refund of contributions	4,231
Administrative expenses	<u>28,586</u>
Total deductions	<u>228,349</u>
Net increase in net position	272,867
Net position restricted for pension benefits:	
Beginning of year	<u>3,725,211</u>
End of year	<u>\$ 3,998,078</u>

See Notes to Financial Statements.

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**NOTES TO**  
**FINANCIAL STATEMENTS**

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TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies**

The Town of Indian Shores (Town) maintains its accounting records in accordance with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Town's accounting policies are described below:

Reporting Entity - The Town is a political subdivision of the State of Florida, located in Pinellas County in the southwest central portion of the State. The Town was incorporated in 1949. In accordance with the Florida Statutes of 1941, the Town was established pursuant to a special election held on September 16, 1949. The Town's Charter was revised in 1985 and is the same Charter under which the Town currently operates. The Town is approximately .385 square miles in land area. The Town is a full service municipality providing its citizens with a full complement of municipal services except for fire protection.

In evaluating how to define the Town of Indian Shores, Florida (the primary government), for financial reporting purposes, management has considered all potential component units. The decision as to the inclusion of a component unit in the reporting entity was made by applying the criteria set forth in GASB Statement No. 14.

This governmental accounting standard requires that this financial statement present the Town of Indian Shores (the primary government) and its component units. Component units generally are legally separate entities for which a primary government is financially accountable. Financial accountability ordinarily involves meeting both of the following criteria: the primary government is accountable for the potential component unit (i.e., the primary government appoints the voting majority of its board) and the primary government is able to impose its will upon the potential component unit, or there is a possibility that the potential component unit may provide specific financial benefits or impose specific financial burdens on the primary government. The policemen's pension fund is included in these financial statements as a pension trust fund.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

1. **Summary of Significant Accounting Policies (Continued)**

Policemen's Pension Fund - The Town's police officers participate in the Policemen's Pension Plan. The Plan functions for the benefit of these employees and is governed by a five-member pension board. Two police officers, two Town residents and a fifth member elected by the other four members constitute the pension board. The Town and the Plan participants are obligated to fund all Plan costs based upon actuarial valuations. The Town is authorized to establish benefit levels and to approve the actuarial assumptions used in the determination of contribution levels.

Complete financial statements of the above pension fund can be obtained from:

Town of Indian Shores  
Director of Finance and Personnel  
19305 Gulf Boulevard  
Indian Shores, Florida 33785

The Pinellas Suncoast Fire & Rescue District (PSFRD) provides services within the Town of Indian Shores, but has not been included in the reporting entity because it does not meet the criteria necessary to be a component unit. The PSFRD elects its own governing Board, sets its own fee for services schedule and is completely independent of the Town of Indian Shores.

Government-Wide and Fund Financial Statements - The Town has adopted the provisions of GASB Statement No. 34, "Basic Financial Statements and Management Discussion and Analysis for State and Local Governments." The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from fiduciary funds.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Since the governmental fund financial statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the same page or the page following each statement, which briefly explains the adjustments necessary to reconcile the fund based financial statements to the governmental activities column of the government-wide presentation.

The Town's fiduciary funds are presented in the fund financial statements by type (pension). Since by definition these assets are being held for the benefit of a third-party (pension participants) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

Measurement Focus, Basis of Accounting, and Financial Statement Presentation -

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Town.

The Town reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

The *Capital Improvements Fund* accounts for the capital projects funded by the infrastructure sales surtax.

The Town reports the following nonmajor governmental fund:

The *Road and Bridge Fund* is a Special Revenue Fund that accounts for repair and maintenance projects funded by the County.

Additionally, the Town reports the following fund type:

The *Pension Trust Fund* - The Town's police officers participate in the Public Safety Pension Fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the government's administrative function and various other functions of the government. Elimination of these charges would distort the direct cost and program revenues reported for the various functions concerned.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed.

Establishment/Elimination of Funds

No funds were established or eliminated during the fiscal year ended September 30, 2020.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

Assets, Liabilities, and Net Position/Equity:

*Deposits and investments* - The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The Town's investment policy is to maintain funds in investments which yield the highest possible efficiency and return within the limitations established by Florida Statutes, Chapter 218.415. Provisions of those statutes authorize the Town to invest in:

- a) Florida State Board of Administration Local Government Pooled Investment Fund.
- b) Bonds, notes or other obligations of the United States or for which the credit of the United States is pledged for the payment thereof.
- c) Interest-bearing time deposits, savings accounts or collective investment funds in banks or savings and loan associations organized under the laws of the United States.
- d) Obligations of the federal farm credit banks and the Federal Home Loan Mortgage Corporation.
- e) Obligations of the Federal National Mortgage Association and the Government National Mortgage Association.

Investments in fixed income securities are stated at fair value. Fair value is the amount at which an investment could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

Investments held by the Town's pension trust fund are reported at fair value. Short-term investments are reported at amortized cost, which approximates fair value. Securities traded on national exchanges are valued at the last reported sales price. Investments that do not have an established market are reported at estimated fair values.

The Domestic and Foreign Stocks, Corporate Bonds, Municipal and U.S. Government Obligations and Temporary Investment Funds are assets of the Policemen's Pension Trust Fund (Plan) and are reported at fair value. These securities are held by the Plan's agent in the Plan's name. The Temporary Investment funds are open end funds and are not subject to categorization.

The ICMA Investment Fund is an asset of the Employees' Pension Trust Fund and is reported at fair value. The ICMA Investment Fund is an open-end fund and provides management of commingled retirement plan funds for the defined contribution plan administered by the ICMA Retirement Corporation. The Retirement Corporation administers qualified money purchase pension plans for state and local governments and instrumentalities.

*Receivables and payables* - Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All tax, accounts and intergovernmental receivables are shown net of an allowance for uncollectible.



TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

Property Taxes - Under Florida law, the assessment of all properties and the collection of all county, municipal and school board property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector.

The tax levy of the Town is established by the Town Council prior to October 1 of each year and the Pinellas County Property Appraiser incorporates the Town's millage into the total tax levy, which includes the Pinellas County School Board tax requirements. The Town is permitted by state law to levy taxes up to ten mills of assessed valuation, exclusive of taxes levied for the payment of bonds. The 2020 millage rate assessed by the Town was 1.8700.

All property is reassessed according to its fair market value January 1 of each year. Each assessment roll is submitted to the Executive Director of the State Department of Revenue for review to determine if the rolls meet all of the appropriate requirements of State statutes.

All taxes are due and payable on November 1 of each year or as soon thereafter as the assessment roll is certified and delivered to the Tax Collector. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. The taxes paid in March are without discount.

Delinquent taxes on real property bear interest at 18% per year. On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on property. After sale, tax certificates bear interest at 18% per year or at any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years.

Delinquent taxes on personal property bear interest at 18% per year until the tax is satisfied either by seizure and sale of the property or by the five-year statute of limitations.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

Because of the Pinellas County Tax Collector's Office efficient system for selling tax certificates and remitting the proceeds to the Town any delinquent or uncollected property taxes at year end are immaterial. The Town's tax calendar is as follows:

Valuation Date:	January 1
Levy Date:	November 1
Due Date:	March 31, succeeding year
Lien Date:	April 1, succeeding year

Capital Assets - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred, if any, during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the primary government, as well as the component units, is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	45-55
Building improvements	20-30
Public domain infrastructure	45-55
Machinery and equipment	5-15

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

Long-term Obligations - In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets.

Net Position - Net position of the government-wide fund represents the difference between assets and liabilities. Net investment in capital assets, net of related debt consists of capital assets net of accumulated depreciation and the outstanding balance on any borrowing spent for acquisition, construction or improvements of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Council or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Nature and Purpose of Classifications of Fund Equity - In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Amounts that are restricted to specific purposes either by

- a) constraints placed on the use of resources by creditors, grantors, contributors, or laws or regulations of other governments or
- b) imposed by law through constitutional provisions or enabling legislation are classified as restricted fund balances.

Amounts that can only be used for specific purposes pursuant to constraints imposed by the Town Council through a resolution are classified as committed fund balances. Amounts that are constrained by the Town's intent to be used for specific purposes but are neither restricted nor committed are classified as assigned fund balances. Assignments are made by the Town management. Non-spendable fund balances include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Unassigned fund balance represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the governmental funds.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

Fund Balance/ Net Position Policy

The Town hereby establishes and will maintain Fund Balance/Net Position, as defined herein, in accordance with Governmental Accounting and Financial Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. Fund Balance shall be composed of non-spendable, restricted, committed, assigned and unassigned amounts.

A Fund Balance Policy/Net Position is adopted in order to secure and maintain investment-grade credit ratings, meet seasonal shortfalls in cash flow, and reduce susceptibility to emergency or unanticipated expenditures and/or revenue shortfalls. Fund balance information is used to identify the available resources to repay long-term debt, reduce property taxes, add new governmental programs, expand existing ones, or enhance the financial position of the Town, in accordance with policies established by the Town Council.

This Fund Balance/Net Position Policy establishes:

- a. Fund balance policy for the General Fund;
- b. The method of budgeting the amount of estimated unrestricted fund balance (also known as estimated beginning fund balance) available for appropriation during the annual budget adoption process (prior to the actual, audited fund balance being known) and what actions may need to be taken if the actual fund balance is significantly different than the budgeted fund balance; and
- c. Establish the spending order of fund balances.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

1. **Summary of Significant Accounting Policies (Continued)**

RESTRICTED

Amounts that can be spent only for specific purposes stipulated by (a) external resource providers such as creditors (by debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation will be budgeted and reported in specific revenue funds, capital project funds or debt service funds.

COMMITTED

This component may be made for such purposes including, but not limited to: a) major maintenance and repair projects; b) meeting future obligations resulting from a natural disaster; c) accumulating resources pursuant to stabilization arrangements; d) establishing reserves for disasters; and/or e) for setting aside amounts for specific projects.

ASSIGNED

This component may be: a) made for a specific purpose that is narrower than the general purposes of the government itself; and/or b) used to reflect the appropriation of a portion of existing unassigned fund balance to eliminate a projected deficit in the subsequent year's budget in an amount no greater than the projected excess of expected expenditures over expected revenues.

Assigned fund balance shall reflect management's intended use of resources as set forth in the annual budget (and any amendments thereto). Assigned fund balance may or may not be appropriated for expenditure in the subsequent year depending on the timing of the project/reserve for which it was assigned.

UNASSIGNED

This classification represents amounts that have not been restricted, committed or assigned to specific purposes within the general fund. The general fund is the only fund that reports a positive unassigned fund balance amount. Other governmental funds besides the general fund can only report a negative unassigned fund balance amount.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

UNASSIGNED (Continued)

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources (committed, assigned and unassigned) as they are needed. When unrestricted resources (committed, assigned and unassigned) are available for use it is the Town's policy to use committed resources first, then assigned, and then unassigned as they are needed.

NON-SPENDABLE

This component is established to report items that are not expected to be converted to cash such as inventory and pre-paid items; items not currently in cash form such as long-term amounts of loans and notes receivable as well as property acquired for resale; and, items legally or contractually required to be maintained intact such as the corpus (or principle) of a permanent fund.

MINIMUM LEVEL OF UNASSIGNED FUND BALANCE

Unassigned fund balance is the residual classification for general fund and represents fund balance that has not been restricted, committed or assigned by specific purposes within the general fund.

If, after the annual audit, prior or committed or assigned fund balance causes the unassigned fund balance to fall below 30% of general fund operating expenditures, the Town Administrator will also advise Town Council in order for the necessary action to be taken to restore the unassigned fund balance to 30% of General Fund operating expenditures.

The Town Administrator will prepare and submit a plan for committed and/or assigned fund balance reduction, expenditure reductions and/or revenue increases to Town Council. The Town shall take action necessary to restore the unassigned fund balance to acceptable levels within two years.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

Accrued Leave - Regular, full-time, permanent employees (general employees) earn vacation, sick leave, holidays starting with the first day of employment. Part-time and temporary employees do not earn or accrue any vacation, sick leave or any other leave, except as may be approved by the Town Council.

Vacation Leave:

Vacation leave is earned based on years of fully completed service as follows:

<u>Leave Earned</u> <u>Years of Completed Service</u>	<u>Per Biweekly Pay Period</u>
Less than 5	4 hours
At least 5 but less than 10	5 hours
At least 10 but less than 15	6 hours
At least 15 but less than 20	7 hours
20 years and over	8 hours

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

The Town Administrator, Town Clerk, Director of Finance and Personnel, and all other Department Heads earn vacation leave at the rate of six (6) hours per bi-weekly period, or in accordance with the appropriate rate based on length of service, whichever is greater.

A maximum of two hundred forty hours or thirty working days may be carried over from one fiscal year to the next. An employee who has served six months or more may take vacation leave. Every eligible full-time employee is required to take at least sixty-four hours of vacation leave within each fiscal year. At the end of the fiscal year or when an employee is to be terminated without prejudice, the employee may (contingent upon the approval of the Department Head, Town Administrator, Town Clerk, and Director of Finance and Personnel), take all, or any portion, of his accrued vacation leave subject to the following limitations. Leaves by Department Heads must be approved by the Director of Finance and Personnel. Any vacation leave by a Department Head which will contribute to exceeding one hundred twenty hours taken within a period of ninety consecutive calendar days requires the approval of the appropriate Town committee responsible to the Town Council for that department (responsible committee). However, if an employee is being terminated without prejudice, the one hundred twenty hour limitation does not apply.

An employee who terminates employment "without prejudice" is paid for any unused vacation leave accumulated to the time of termination. An employee who does not perform satisfactorily in accordance with the Town's standards will be terminated "with prejudice." Any employees terminated with prejudice may lose all accrued vacation leave. Each case will be reviewed by the responsible committee.

Sick Leave:

Sick leave is earned based on length of completed, fully compensated service as follows:

<u>Years of Completed Service</u>	<u>Leave Earned</u> <u>Per Biweekly Pay Period</u>
Less than 15	4 hours = 13 Working Days/Year
15 years and over	6 hours = 18 Working Days/Year



TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

The Town Administrator, Town Clerk, Director of Finance and Personnel and all other Administrators shall earn sick leave at the rate of six (6) hours per bi-weekly period.

An employee who does not use all of his or her accrued sick leave by the end of the twenty-sixth (26<sup>th</sup>) bi-weekly period in any fiscal year may carry forward to the next fiscal year up to eight hundred (800) hours of unused sick leave, plus one year's sick leave for potential use to allow them to remain at the 800 hours level for cash-out purposes.

Any employee who separates employment from the Town other than for cause and who, at the time of separation has 800 accrued hours of sick leave, will be paid for one hundred and forty (140) hours.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

Vested or accumulated accrued leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested or accumulated accrued leave that are not expected to be liquidated with expendable available financial resources are reported in the general long-term debt account group. No expenditure is reported for these amounts.

Deferred Outflows of Resources/Deferred Inflows of Resources -Government Accounting Standards Board (GASB) Concept Statement No. 4, "Elements of Financial Statements", introduced two new elements of the financial statements in addition to Assets, Liabilities and Net Assets (changed to Net Position) which are:

Deferred Outflows of Resources is a consumption of net assets by the government that is applicable to a future reporting period.

Deferred Inflows of Resources is an acquisition of net assets by the government that is applicable to a future reporting period.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**1. Summary of Significant Accounting Policies (Continued)**

Government Accounting Standards Board (GASB) Statement No. 63, “Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position” provide financial reporting guidance for Deferred Outflows of Resources and Deferred Inflows of Resources and also identifies Net Position (replacing Net Assets) as the residual of all the elements (Assets, Deferred Outflows of Resources, Liabilities and Deferred Inflow of Resources) presented in a statement of financial position.

Government Accounting Standards Board (GASB) Statement No. 65, “Items Previously Reported as Assets and Liabilities” establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflow of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities.

The Town has the following items that qualify for reporting in this category:

- A. Pension contributions after measurement date. These contributions are deferred and recognized in the following fiscal year.
- B. Difference in projected and actual earning on pension assets - This difference is deferred and amortized over a closed five year period.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

1. **Summary of Significant Accounting Policies (Continued)**

**Net Position:**

The government-wide and business-type fund financial statements utilize a net position presentation. Net position is presented in three components - net investment in capital assets, restricted and unrestricted.

Net Investment in Capital Assets - This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings attributable to the acquisition, construction, or improvement of those assets. This component does not include the portion of debt attributable to the unspent proceeds.

Restricted - This component consists of net position that have constraints placed on them either externally by third-parties (creditors, grantors, contributors, or law or regulations of other governments) or by law through constitutional provisions or enabling legislation.

Unrestricted - This component consists of net position that does not meet the definition of “net investment in capital assets” and “restricted”.

When both restricted and unrestricted resources are available for use, it is the Town’s policy to use restricted resources first, then unrestricted resources as they are needed.

**Fund Balance:**

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components - nonspendable, restricted, committed, assigned and unassigned.

Subsequent Events - Management has adopted the provisions set forth in GASB Statement No. 56, *Subsequent Events*, and considered subsequent events through September 8, 2021.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

2. **Stewardship, Compliance, and Accountability**

**Budget Information** - Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund and the enterprise funds and are controlled on a fund and department level. On or before May 31 of each year, all departments of the Town submit requests for appropriation to the Finance Officer so that a budget may be prepared. The budget is prepared by fund, function and activity, and includes information on the past year, current year estimates and requested appropriations for the next fiscal year. All annual appropriations lapse at fiscal year-end.

The proposed budget is presented by the Town staff to the Town Council for review on or before August 31. The Town Council holds public hearings and may add to, subtract from, or change appropriations, but may not change the form of the budget. Any changes in the budget must be within the revenues and reserves estimated as available by the Finance Officer or the revenue estimates must be changed by an affirmative vote of a majority of the Town Council.

Expenditures may not legally exceed budgeted appropriations at the departmental level.

Encumbrances accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

3. **Cash and Cash Equivalents**

The Town maintains a cash pool that is available for use by all funds. Each fund's portion of this pool is displayed as "Cash and Cash Equivalents". In addition, investments are separately held by the Town's General Fund.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**4. Deposits**

At year-end the carrying amount of the Town's deposits was \$721,669 and the bank balance was \$862,358. The bank balance was covered by federal depository insurance and, for the amount in excess of such federal depository insurance, by the State of Florida's Security for Public Deposits Act. Provisions of the Act require that public deposits may only be made at qualified public depositories. The Act requires each qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of the required collateral as determined by the provisions of the Act. In the event of a failure by a qualified public depository, losses in excess of federal depository insurance and proceeds from the sale of the securities pledged by the defaulting depository, are assessed against the other qualified public depositories of the same type as the depository in default.

**5. Investments**

The Town's investments are categorized as insured or registered or for which the securities are held by the Town or its agent in the Town's name. Investments that are not evidenced by securities that exist in physical or book-entry form include investments in open-ended mutual funds and pools managed by other governments.

<b>Investments held by Town:</b>	<u>Fair Value</u>	<u>Bond Rating</u>	<u>Weighted Average Duration in Years</u>
Florida Cooperative Liquid			
Asset Securities System	\$ 2,069,007	N/A	N/A
FMIVT Portfolio	1,386,510	N/A	N/A
Investments held by Pension Trust Fund:			
Domestic Stock	2,515,130	N/A	N/A
Corporate Obligations	637,012	AA	3.81
Municipal Bonds	59,006	AA	2.74
Government Obligations	15,756	N/A	N/A
Foreign Stock	289,869	N/A	N/A
Temporary Investments	<u>468,475</u>	AA	N/A
Total investments	<u>\$ 7,440,765</u>		

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**5. Investments (Continued)**

Interest Rate Risk - The Town manages its exposure to fair value losses arising from increasing interest rates through its adopted investment policies. The Town limits the effective duration of its investment portfolio through the adoption of nationally recognized risk measure bench marks.

Credit Risk - Consistent with state law the Town's investment guidelines limit its fixed income investments to a quality rating of 'A' or equivalent as rated by one or more recognized bond rating service at the time of purchase. Fixed income investments which are downgraded to 'BAA' or equivalent must be liquidated within a reasonable period of time not to exceed twelve months. Fixed income investments which are downgraded below 'BAA' shall be liquidated immediately.

The common stocks, corporate obligations, and temporary investment funds are assets of the Policemen's Pension Fund held by the Fund's agent in the Funds name. Accrued interest is not shown under a separate balance sheet account for the investment in the Florida Local Government Pooled Investment Fund as it is carried at fair value.

Policemen's Pension Fund

The Board for the Policemen's Pension Fund has adopted an Investment Policy that is in accordance with Chapter 185 of the Florida Statutes.

Investments in foreign securities are denominated in United States currency.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**6. Investment Measurement at Fair Value**

Fair Value Hierarchy

The accounting standards break down the fair value hierarchy into three levels based on how observable the inputs are that make up the valuation. The most observable inputs are classified as Level 1 where the unobservable inputs are classified as Level 3.

**Level 1** inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the Plan has the ability to access.

As a general rule, any asset that has a daily closing price and is actively traded will be classified as a Level 1 input.

**Level 2** inputs are inputs (other than quoted prices included within Level 1) that are observable for the asset or liability, either directly or indirectly. Inputs to the valuation methodology include: (1) quoted market prices for similar assets or liabilities in active markets, (2) quoted prices for identical or similar assets or liabilities in active markets, (3) inputs other than quoted prices that are observable for the asset or liability, and (4) inputs that are derived principally from or corroborated by observable market data by correlation or other means. If the asset or liability has a specified (contractual) term, the Level 2 input must be observable for substantially the full term of the asset or liability.

As a general rule, if an asset or liability does not fall into the requirements of a Level 1 or Level 3 input, it would default to Level 2. With Level 2 inputs, there is usually data that can be easily obtained to support the valuation, even though it is not as easily obtained as a Level 1 input would be.



TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**6. Investment Measurement at Fair Value (Continued)**

Fair Value Hierarchy (Continued)

**Level 3** inputs to the valuation methodology are unobservable and significant to the fair value measurement.

As a general rule, Level 3 inputs are those that are difficult to obtain on a regular basis and require verification from an outside party, such as an auditor or an appraisal, to validate the valuation.

Net asset value (NAV) is a common measurement of fair value for Level 1, Level 2, and Level 3 investments. A fund's NAV is simply its assets less its liabilities, and is often reported as a per share amount for fair value measurement purposes. The Plan would multiply the NAV per share owned to arrive at fair value. Level 1 investment in funds such as mutual funds report at a daily NAV per share and are actively traded. NAV also comes in to play for Level 2 and 3 investments. As a matter of convenience (or referred to in accounting literature as a "practical expedient"), a Plan can use the NAV per share for investments in a nongovernmental entity that does not have a readily determined fair value, such as an alternative investment. Investments measured at NAV as a practical expedient would be excluded from the fair value hierarchy because the valuation is not based on actual market inputs but rather is quantified using the fund's reported NAV as a matter of convenience.

The Plan categorizes its fair value measurement within the fair value hierarchy established by generally accepted accounting principles. The Plan has the following total recurring fair value measurements as of September 30, 2020:

- *Debt securities* - Debt securities classified in Level 1 or Level 2 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used by International Data Pricing and Reference Data, LLC to value securities based on the securities' relationship to benchmark quoted prices.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**6. Investment Measurement at Fair Value (Continued)**

Fair Value Hierarchy (Continued)

- *Mutual funds* - The rationale for inclusion in Level 1 or Level 2 points to the unobservable inputs involved in mutual fund pricing. Mutual funds do not trade using bid and ask, as with ETF's or common stock. Instead, the prices are determined by the net asset value of the underlying investments at the close of business for the next day's open. The underlying assets themselves may include a variety of Level 1 and Level 2 securities and some may be valued using matrix pricing which interpolates the price of a security based on the price of similar securities.
- *Fixed income funds* - Valued using pricing models maximizing the use of observable input for similar securities. This includes basing value on yield currently available on comparable securities of issues with similar credit ratings.
- *Equity funds* - Valued at market prices for similar assets in active markets.
- *Common stock* - Valued at quoted market prices for identical assets in active markets.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**6. Investment Measurement at Fair Value (Continued)**

Fair Value Hierarchy (Continued)

		Fair Value Measurements Using		
	September 30, 2020	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Government obligations	\$ 15,756	\$ -	\$ 15,756	-
Corporate obligations	637,012	-	637,012	-
Municipal bonds	59,006	-	59,006	-
Domestic stocks	2,515,130	2,515,130	-	-
Foreign stock	289,869	289,869	-	-
Temporary investments	468,475	468,475	-	-
Florida Cooperative Liquid Assets Securities System	2,069,007	-	2,069,007	-
FMIVT portfolio	<u>1,386,510</u>	-	<u>1,386,510</u>	-
Total investment measured by fair value level	<u>\$ 7,440,765</u>	<u>\$ 3,273,474</u>	<u>\$ 4,167,291</u>	<u>\$ -</u>

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

7. Receivables

Receivables at September 30, 2020, consist of the following:

	<u>General Fund</u>	<u>Pension Trust Fund</u>	<u>Capital Improvement Fund</u>	<u>Road and Bridge Fund</u>	<u>Total</u>
Receivables:					
Taxes	\$ 85,016	\$ -	\$ -	\$ -	85,016
Accounts	-	5,111	-	-	5,111
Intergovernmental	<u>38,493</u>	<u>18,321</u>	<u>26,951</u>	<u>3,027</u>	<u>86,792</u>
Gross receivables	123,509	23,432	26,951	3,027	176,919
Less: Allowance for uncollectible	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net total receivables	<u>\$ 123,509</u>	<u>\$ 23,432</u>	<u>\$ 26,951</u>	<u>\$ 3,027</u>	<u>\$ 176,919</u>

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**8. Capital Assets**

Capital assets activity for the year ended September 30, 2020 was as follows:

	Balance October 1, 2019	Increases	Decreases	Balance September 30, 2020
<u>Governmental activities:</u>				
Capital assets, not being depreciated:				
Land	\$ 827,462	\$ -	\$ (49,639)	\$ 777,823
Total capital assets, not being depreciated	827,462	-	(49,639)	777,823
Capital assets, being depreciated:				
Buildings	5,465,078	66,104	(9,911)	5,521,271
Improvements other than buildings	9,733,995	-	(41,798)	9,692,197
Equipment	<u>865,672</u>	<u>42,000</u>	<u>(192,840)</u>	<u>714,832</u>
Total capital assets, being depreciated	16,064,745	108,104	(244,549)	15,928,300
Less accumulated depreciation for:				
Buildings	(1,100,213)	(127,325)	9,911	(1,217,627)
Improvements other than buildings	(5,989,700)	(459,236)	41,798	(6,407,138)
Equipment	<u>(475,613)</u>	<u>(71,520)</u>	<u>166,520</u>	<u>(380,613)</u>
Total accumulated depreciation	<u>(7,565,526)</u>	<u>(658,081)</u>	<u>218,229</u>	<u>(8,005,378)</u>
Total capital assets, being depreciated, net	<u>8,499,219</u>	<u>(549,977)</u>	<u>(26,320)</u>	<u>7,922,922</u>
Governmental activities				
Capital assets, net	<u>\$ 9,326,681</u>	<u>\$ (549,977)</u>	<u>\$ (75,959)</u>	<u>\$ 8,700,745</u>

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**8. Capital Assets (Continued)**

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General government	\$	118,383
Public safety		36,349
Physical environment		466,664
Culture and recreation		<u>36,685</u>
Total depreciation expenses - governmental activities	\$	<u><u>658,081</u></u>

**9. Interfund Transfers**

Transfers were made from the General Fund to subsidize the budgeted operations of the other funds for the fiscal year ended September 30, 2020 as follows:

	Transfers <u>In</u>	Transfers <u>Out</u>
General Fund	\$ -	\$ 456,722
Road and Bridge Fund	34,855	-
Capital Improvement Fund	421,867	-
Total	<u>\$ 456,722</u>	<u>\$ 456,722</u>

**10. Risk Management**

The Town is exposed to various risks of loss related to torts; theft of, damage to, and distribution of assets; errors and omissions; injuries to employees; and natural disasters.

The Town continues to carry commercial insurance for risks of loss including health, building and contents, employee and police bonds, mobile property, flood and employee accident insurance. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The Town has not had any significant coverage reductions under these policies from the prior years.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**11. Long-Term Debt**

Changes in long-term liabilities

Long-term liability activity for the fiscal year ended September 30, 2020 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Governmental activities:					
Compensated absences	\$ 59,238	\$ 287	\$ 10,338	\$ 49,187	\$ 12,297
Other postemployment benefits	75,564	-	20,670	54,894	-
Revenue note, 2012	881,740	-	135,652	746,088	135,652
Revenue note, 2015	3,470,787	-	346,840	3,123,947	265,834
Vehicle leases	<u>195,610</u>	<u>-</u>	<u>32,721</u>	<u>162,889</u>	<u>32,721</u>
Governmental activity long-term liabilities	<u>\$ 4,682,939</u>	<u>\$ 287</u>	<u>\$ 546,221</u>	<u>\$ 4,137,005</u>	<u>\$ 446,504</u>

Compensated absences are generally liquidated by the General Fund for Governmental Activities.

**Vehicle Lease**

On June 20, 2018, the Town entered into a capital lease with Bancorp Bank for five police vehicles.

The repayment terms are as follows:

Term:	2019 - 2024
Annual Payments:	\$46,355
Interest Rate:	5.19% - 5.84%
Amount outstanding at September 30, 2020	<u>\$ 162,889</u>

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**11. Long-Term Debt (Continued)**

**Vehicle Leases (Continued)**

	<u>Principal</u>	<u>Interest</u>
2021	\$ 32,721	\$ 8,781
2022	39,599	6,756
2023	41,733	4,622
2024	<u>48,836</u>	<u>2,372</u>
	<u>\$ 162,889</u>	<u>\$ 22,531</u>

**Revenue Note, Series 2015**

On October 6, 2015, the Town Council adopted Resolution 10-2015 to approve a loan agreement with Truist Bank providing for a \$4,794,532 loan along with a \$500,000 cash contribution by the Town to refund the Town's portion of the Florida Municipal Loan Council's revenue bond, Series 2005A. The original purpose of this debt was to fund the Town's undergrounding project. The repayment terms are as follows:

Term:	October 8, 2015 through February 1, 2030
Annual Principal Payments:	\$206,936 to \$363,370
Interest Rate:	3.60%
Amount outstanding at September 30, 2020:	<u>\$ 3,123,947</u>

Debt service requirements to maturity are as follows:

	<u>Principal</u>	<u>Interest</u>
2021	\$ 265,834	107,677
2022	276,089	97,922
2023	281,246	87,890
2024	296,266	77,495
2025	306,108	66,653
2026-2030	<u>1,698,404</u>	<u>157,188</u>
	<u>\$ 3,123,947</u>	<u>\$ 594,825</u>



TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**11. Long-Term Debt (Continued)**

**Changes in long-term liabilities (Continued)**

**Revenue Note, Series 2012**

On September 27, 2012, the Town Council adopted Resolution 8-2012 to approve a loan agreement with SunTrust Bank providing for a \$1,820,000 loan to refinance the series 2010 revenue note at a reduced interest rate.

SunTrust Loan Agreement

Term:	September 1, 2012 through March 1, 2026
Amount borrowed:	\$1,820,000
Principal payments:	\$11,304 monthly
Interest rate:	3.56%
Amount outstanding at September 30, 2020	<u>\$ 746,088</u>

Debt service requirements to maturity are as follows:

	<u>Principal</u>	<u>Interest</u>
2021	\$ 135,652	\$ 24,687
2022	135,652	19,780
2023	135,652	14,891
2024	135,652	10,021
2025	135,652	5,096
2026	<u>67,828</u>	<u>713</u>
	<u>\$ 746,088</u>	<u>\$ 75,188</u>

**12. Reserved Net Position**

Pension Trust Fund - The net position in the Pension Trust Fund is reserved to indicate fund equity is restricted for future benefits to members of the pension plan is summarized as follows:

Policemen's Pension Fund	\$ <u>3,998,078</u>
Net position restricted for pensions	\$ <u><u>3,998,078</u></u>

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**13. Details of Constraints on Fund Balances of Governmental Funds**

	General Fund	Capital Project Fund	Road and Bridge Fund	Total
Fund balances:				
<b>Nonspendable:</b>				
Prepays	\$ 7,945	\$ -	\$ -	\$ 7,945
<b>Restricted for:</b>				
Police education	623	-	-	623
Police forfeiture	6,932	-	-	6,932
Capital projects	-	593,860	152,810	746,670
<b>Committed to:</b>				
Insurance deductible	31,500	-	-	31,500
Beautification	39,662	-	-	39,662
Public works equipment	2,841	-	-	2,841
Beach cleanup	22,000	-	-	22,000
<b>Assigned:</b>				
Building facilities	829,022	-	-	829,022
Park facilities	67,084	-	-	67,084
Beach facilities	10,000	-	-	10,000
Public services equipment	75,071	-	-	75,071
Signage	67,667	-	-	67,667
Street/parking lot maintenance	20,980	-	-	20,980
Debt reduction	150,000	-	-	150,000
Emergency management	100,000	-	-	100,000
<b>Unassigned:</b>	1,998,785	-	-	1,998,785
 <b>Total fund balances</b>	 \$ 3,430,112	 \$ 593,860	 \$ 152,810	 \$ 4,176,782

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**14. Budgetary - GAAP Reporting Reconciliation**

The accompanying financial statements present comparisons of the legally adopted budget with actual data on a GAAP (generally accepted accounting principles) basis. Accounting principles applied by the Town for purposes of developing data on a budgetary basis did not differ significantly from those used to present financial statements in conformity with generally accepted accounting principles for the year ended September 30, 2020.

**15. Contingent Liabilities**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the State of Florida. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Town expects such amounts, if any, to be immaterial.

The Town did not receive federal grant funds during the fiscal year ended September 30, 2020, and is not, therefore, subject to the program compliance audit by the grantee under the Office of Management and Budget Circular A-133, "Audits of States, Local Governments and Non-Profit Organizations".

The Town has not entered into any operating leases with scheduled rent increases as of September 30, 2020.

On January 20, 2020, the World Health Organization ("WHO") announced a global health emergency because of a new strain of coronavirus originating in Wuhan, China (the "COVID-19 outbreak") and the risks to the international community as the virus spreads globally beyond its point of origin. In March 2020, the WHO classified the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally.

The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. As such, it is uncertain as to the full magnitude that the pandemic will have on the Town's financial condition, liquidity, and future results of operations. Management is actively monitoring the global situation on its financial condition, liquidity, operations, suppliers, industry, and workforce. Given the daily evolution of the COVID-19 outbreak and the global responses to curb its spread, the Town is not able to estimate the effects of the COVID-19 outbreak on its results of operations, financial condition, or liquidity for fiscal year 2020.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**16. Postemployment Benefits**

The Town does not provide postemployment benefits for police officers or general employees other than pension benefits. Postemployment health care benefits are made available to the Town's terminated employees in accordance with the Consolidated Omnibus Budget Reconciliation Act of 1985 (COBRA). Under COBRA, the Town is required to offer an election to deceased or terminated participants, their spouses or dependents, to continue coverage in the health plan provided by the Town. The cost of coverage which the Town may charge the participant may not exceed 102% of the applicable premium.

**17. Defined Benefit Plan**

Plan Description:

The following brief description of the Town of Indian Shores Policemen's Retirement Plan (Plan) is provided for general information purposes only. Participants should refer to the Plan Ordinance for more complete information.

The Plan is a single employer defined benefit pension plan covering all full-time sworn police officers (hired after January 1, 1996) of the Town of Indian Shores, Florida (Town). Participation in the Plan is required as a condition of employment. Originally established by Town Ordinance in 1996 and amended in 2001 the Plan provides for pension, death and disability benefits. The Plan is subject to provisions of Chapter 185 of the State of Florida Statutes.

The Plan in accordance with the above statute, is governed by a five member pension board. Two police officers who are elected by a majority of the members of the Plan, two are residents of the Town who are appointed by the Town Council and a fifth member elected by the other four members constitute the pension board. The Town and the Plan participants are obligated to fund all Plan costs based upon actuarial valuations. The Town is authorized to establish benefit levels and the Board of Trustees approve the actuarial assumptions used in the determination of contribution levels.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**17. Defined Benefit Plan (Continued)**

Current membership in the Plan is comprised of all full-time sworn police officers (except the Chief of Police) of the Town of Indian Shores and is summarized as follows:

<u>September 30,</u>	<u>2020</u>
Retirees and beneficiaries currently receiving benefits	<u>6</u>
Terminated plan members entitled to but not yet receiving benefits	<u>2</u>
Active plan members:	
Fully vested	1
Nonvested	<u>10</u>
Total	<u>11</u>

Officers who retire at the earlier of 52 and 25 years of service or age 55 and the completion of ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2.50 percent of their average final compensation times their years of credited service. Cost of living adjustments are not provided. The Plan permits early retirement at age 50 and the completion of ten years of credited service. Benefits vest upon completing ten years of credited service.

The Plan also provides death and disability benefits. The death benefit is the greater of the officer's accumulated contributions or his accrued benefit. Disability payments will be equal to 2.50 percent of the officer's average annual compensation times his years of credited service but shall not be less than 42 percent of his average monthly compensation as of his early retirement date.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**17. Defined Benefit Plan (Continued)**

The Plan has not issued a stand-alone financial report for the year ended September 30, 2020.

Basis of Accounting:

Basis of accounting is the method by which revenues and expenses are recognized in the accounts and are reported in the financial statements. The accrual basis of accounting is used for the Plan. Under the accrual basis of accounting, revenues are recognized when they are earned and collection is reasonably assured, and expenses are recognized when the liability is incurred. Plan member contributions are recognized in the period in which the contributions are due. Town contributions to the plan, as calculated by the Plan's Actuary, are recognized as revenue when due and the Town has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Asset Allocation - The Plan's adopted asset allocation policy as of September 30, 2020 is as follows:

<u>Asset Class</u>	<u>Target Allocation</u>
Domestic equity	50 %
International equity	10
Broad market fixed income	<u>40</u>
Total	<u><u>100%</u></u>

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**17. Defined Benefit Plan (Continued)**

Rate of Return - For the year ended September 30, 2020, the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense, was 6.79 percent adjusted for the changing amounts actually invested.

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Funding Policy:

Officer contribution rates are established at 5.0 percent of salary. Accumulated officer contributions are refunded if an officer leaves covered employment before ten years of credited service. Interest is not paid on contributions of terminated officers with less than ten years of credited service. State excise taxes collected from the Town's residents by the State of Florida are restricted to fund the Plan under Florida Statutes, Chapter 185. Contributions are received from the Town in amounts sufficient to fund the Plan at an actuarially determined rate specified by Florida Statute, Chapter 185. The Plan's administrative costs are financed through investment earnings. The Plan has no undue investment concentrations.

**18. Net Pension Liability of the Town**

The Town's pension liability on September 30, 2020 was as follows:

Total pension liability	\$ 3,113,198
Plan fiduciary net position	<u>3,998,078</u>
Town's net pension liability (asset)	\$ <u><u>(884,880)</u></u>
Plan fiduciary net position as a percentage of the total pension liability	128.42%

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**18. Net Pension Liability of the Town (Continued)**

**Notes to Schedule of Contributions**

Valuation Date: Actuarially determined contributions are calculated as of October 1<sup>st</sup> - four years prior to fiscal year end in which contributions are paid.

**Methods and Assumptions Used to Determine Contribution Rates for fiscal year ending September 30, 2020:**

Actuarially Cost Method	Frozen Entry Age
Amortization Method	Level Percentage of Pay
Asset Valuation Method	Market Value
Inflation	3.0%
Salary Increases	5.5% - 10% (projected salary in the year of retirement increased 12.0% for those hired before July 1, 2015)
Investment Rate of Return	7.0% (net of investment related expenses)
Retirement Age	Varies by Age and Service
Mortality	For healthy participants during employment, RP 2000 Combined Healthy Participant Mortality Tables, with 90% Blue Collar Adjustment / 10% White Collar Adjustment for males and 100% White Collar Adjustment for females. Fully generational mortality improvements projected to each future decrement date with Scale BB. For healthy participants post employment, RP 2000 Annuitant Mortality Tables with 90% Blue Collar Adjustment / 10% White Collar Adjustment for males and 100% White Collar Adjustment for females. Fully generational mortality improvements projected to each future decrement date with Scale BB. For disabled male participants, 60% RP 2000 Disabled Male Mortality Table setback four years / 40% RP 2000 Annuitant Male



TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**18. Net Pension Liability of the Town (Continued)**

**Notes to Schedule of Contributions (Continued)**

Mortality Table with White Collar Adjustment with no setback, without projected mortality improvements. For disabled female participants, 60% RP 2000 Disabled Female Mortality Table set forward two years / 40% RP 2000 Annuitant Female Mortality Table with White Collar Adjustment with no setback without projected mortality improvements.

Cost of Living Adjustment      None

**Other Information:**

Benefit Changes      None

Assumption Charges      For measurement date 9/30/2020 - Updated mortality assumptions; For measurement date 9/30/2019 - Updated investment return, salary increases, withdrawal and retirement rates; for measurement date 9/30/2016 - Assumptions updated by prior actuary.

Discount rate:

The discount rate used to measure the total pension liability was 6.50 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

1% Decrease	Current Discount Rate	1% Increase
<u>5.50%</u>	<u>6.50%</u>	<u>7.50%</u>

Town's net			
pension liability (asset)	\$ <u>(507,023)</u>	\$ <u>(884,880)</u>	\$ <u>(1,198,171)</u>

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**19. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended September 30, 2020, the Town will recognize a pension expense of \$145,976.

On September 30, 2020, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual	\$ 768	\$ 338,924
Changes of assumptions	136,714	74,709
Net difference between projected and actual earnings on pension plan investments	<u>-</u>	<u>182,607</u>
Total	<u>\$ 137,482</u>	<u>\$ 596,240</u>

Amounts reported as deferred out flows of resources related to pensions will be recognized in pension expense in future years as follows:

Year ended September 30:

2021	\$ (148,811)
2022	(113,395)
2023	(81,160)
2024	(77,488)
2025	(37,898)
Thereafter	(37,904)

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**20. Schedule of Investment and Administrative Expenses - Chapter 185**  
Pension Plan

The schedule of investment and administrative expenses, investment income and investment cost and fair value of the Policemen’s Pension Trust Fund for the fiscal year ended September 30, 2020 is as follows:

	Investment Expenses	Administrative Expenses
Legal fees	\$ -	\$ 13,033
Insurance	-	2,865
Administrator	-	12,688
Custodial fees	1,909	-
Investment management fees	24,019	-
<b>Total</b>	<b>\$ 25,928</b>	<b>\$ 28,586</b>

Appreciation (Depreciation) in Fair Value  
of Investments

Investment Type	Realized Appreciation (Depreciation)	Unrealized Appreciation (Depreciation)	Total
Government obligations	\$ 27	\$ 63	\$ 90
Corporate obligations	3,440	25,299	28,739
Municipal bonds	-	21	21
Domestic stock	143,567	128,898	272,465
Foreign stock	14,099	(1,729)	12,370
<b>Total</b>	<b>\$ 161,133</b>	<b>\$ 152,552</b>	<b>\$ 313,685</b>

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**21. Investments**

The Plan's investments at both fair value and adjusted cost as of September 30, 2020 are summarized as follows:

<u>Investment</u>	<u>Cost</u>	<u>Fair Value</u>
Government obligations	\$ 15,515	\$ 15,756
Corporate obligations	584,641	637,012
Domestic stock	1,488,294	2,515,130
Municipal bonds	54,382	59,006
Foreign stock	263,243	289,869
Temporary investments	<u>468,475</u>	<u>468,475</u>
Total	<u>\$ 2,874,550</u>	<u>\$ 3,985,248</u>

**22. Employees' Pension Fund**

The Town provides pension benefits for all of its full-time employees through a Money Purchase Pension 401 Plan (Plan) adopted on October 1, 1986. In a money purchase pension plan benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are eligible to participate on employment. The Plan requires that the Town contribute thirteen percent of their compensation. All participating employees must contribute a minimum of seven percent of their compensation. All full-time employees hired prior to October 1, 1986 are fully vested. The Town's contributions for each employee (and interest allocated to the employee's amount) hired after October 1, 1986, are fully vested after five years of continuous service. Town contributions for, and interest forfeited by, employees who leave employment before five years of service are used to reduce the Town's current-period contribution requirement.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**22. Employees' Pension Fund (Continued)**

The Plan allows participant loans for certain specified purposes. Loans may not exceed the lesser of fifty percent of the participant's vested account balances or \$50,000. Loans must be repaid within five years at a rate of prime plus 0.5% or the FHA/VA rate on loans for a principal residence.

The Town's total payroll in fiscal year 2020 was \$1,394,142. The Town's contributions were calculated using the participants' salary amount of \$755,615. The Town made the required 13% contribution offset by any forfeitures during the year ended September 30, 2020. The employees who participate in this Plan must make a minimum contribution of 7% of their total salaries. Both the Town and the covered employees made the required contributions summarized as follows:

	<u>Contribution Amount</u>	<u>Percentage of Current Covered Payroll</u>
Required:		
Town	\$ 98,230	13%
Employees	<u>53,025</u>	7%
Total contributions	<u><u>\$ 151,255</u></u>	

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**23. Deferred Compensation Plan**

The Town maintains a deferred compensation plan (Plan) under the provisions of Section 457 of the Internal Revenue Code, as amended. This law stipulates that all assets and income of the plan must be held in trust for the exclusive benefit of the Plan participants and their beneficiaries. The Town's plan is administered by the International City Management Association Retirement Corporation (ICMA) and provides the plan participants with the option to invest in eleven different registered investment funds (mutual funds). Although the Town is the Trustee of the plan, the Town has no administrative involvement and performs no investing function for the plan and has not therefore, reported the plan in this financial report.

**24. Post-Employment Health Care Benefits**

GASB Statement No. 75: *Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions* (OPEB), established new accounting standards for postretirement benefits. The new standard does not require funding of OPEB expense, but any difference between the annual required contribution (ARC) and the amount funded during the year is required to be recorded in the employer's financial statement as an increase (or decrease) in the net OPEB obligation. The effective date for implementation of GASB 75 by the Town of Indian Shores, Florida is October 1, 2017. For purposes of this valuation, medical insurance OPEB, were taken into consideration.

The results of this valuation are based on a measurement date of September 30, 2020.

*Plan Description*

The Town of Indian Shores' Retiree Health Care Plan (Plan) is a single-employer defined benefit post-employment health care plan that covers eligible retired employees of the Town. The Plan, which is administered by the Town, allows employees who retire and meet retirement eligibility requirements under the applicable retirement plan to continue medical insurance coverage as a participant in the Town's plan. For purposes of applying Paragraph 4 Under Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, the Plan does not meet the requirements for an OPEB plan administered through a trust.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**24. Post-Employment Health Care Benefits (Continued)**

*Employees Covered by Benefit Terms*

At October 1, 2019, the following employees were covered by the benefit terms:

Inactive Plan Members or Beneficiaries Currently receiving Benefits	-
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	-
Active Plan Members	<u>23</u>
	<u>23</u>

*Benefits Provided*

A retired employee and his or her spouse are eligible to continue health insurance identical to the active employees if they meet the eligibility for requirement under this applicable Plan. The retiree is responsible for paying the entire monthly premium for health coverage and that of any covered spouse or eligible dependents. Upon reaching age 65, Medicare is assumed to become primary.

**TOTAL OPEB LIABILITY**

The measurement date is September 30, 2020.

The measurement period for the OPEB expense was October 1, 2019 to September 30, 2020.

The reporting period is October 1, 2019 through September 30, 2020.

The Town's Total OPEB Liability was measured as of September 30, 2020.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**24. Post-Employment Health Care Benefits (Continued)**

*Actuarial Assumption*

The Total OPEB Liability was determined by an actuarial valuation as of October 1, 2019 using the following actuarial assumptions:

Inflation	2.50%
Salary Increases	2.50%
Discount Rate	2.14%
Initial Trend Rate	7.50%
Ultimate Trend Rate	4.00%
Years to Ultimate	55

For all lives monthly rates were RP-2000 Combined Healthy Mortality Table projected to the valuation date using Projection Scale AA.

*Discount Rate:*

Given the Town's decision not to fund the program, all future benefit payments were discounted using a high-quality municipal bond rate of 2.14%. The high-quality municipal bond rate was based on the measurement date of the S&P Municipal Bond 20 year High Grade Rate Index consists of bonds in the S&P Municipal Bond Index as published by S&P Dow Jones Indices. The S&P Municipal 20 Year High Grade Rate Index consists of bonds in the S&P Municipal Bond Index with a maturity of 20 years. Eligible bonds must be rated at least AA by Standard and Poor's Rating Services, Aa2 by Moody's or AA by Fitch. If there are multiple ratings, the lowest rating is used.



TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**24. Post-Employment Health Care Benefits (Continued)**

*OPEB Expense:*

For the year ended September 30, 2020, the Town will recognize OPEB Expense/Revenue of \$(15,493).

**CHANGES IN TOTAL OPEB LIABILITY**

	<u>Increases and (Decreases) in Total OPEB Liability</u>
Reporting Period Ending September 30, 2019	\$ 75,564
Charges for a Year:	
Service Cost	10,136
Interest	1,849
Difference Between Expected and Actual Experience	(33,240)
Changes in Assumptions	2,212
Changes of Benefit Terms	-
Contributions - Employer	-
Benefit Payments	(1,627)
Other Charges	<u>-</u>
Net changes	<u>(20,670)</u>
Reporting Period Ending September 30, 2020	<u>\$ 54,894</u>

Changes of assumptions reflect a change in the discount rate from 3.58% for the fiscal year ending September 30, 2019 to 2.14% for the fiscal year ending September 30, 2020.

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**24. Post-Employment Health Care Benefits (Continued)**

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate:*

The following presents the Total OPEB Liability of the Town as well as what the Town's Total OPEB Liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
	1.14%	2.14%	3.14%
Total OPEB Liability (Asset)	\$ 62,156	\$ 54,894	\$ 48,854

*Sensitivity of the Total OPEB Liability to changes in the Healthcare Cost Trend Rates:*

The following presents the Total OPEB Liability of the Town as well as what the Town's Total OPEB Liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
	3.00%-6.50%	4.00%-7.50%	5.00%-8.50%
Total OPEB Liability (Asset)	\$ 47,623	\$ 54,894	\$ 63,791

TOWN OF INDIAN SHORES, FLORIDA

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2020

**25. Subsequent Event**

On December 8, 2020, the Council passed Resolution No. 19-2020 authorizing the issuance of the Refunding Revenue Note, Series 2020 (Note) which will not exceed \$4,000,000. The purpose of the new debt is to repay the Series 2012 Revenue Note and the Series 2015 Revenue Note.

The new Note will mature on February 1, 2030. It will bear a fixed interest rate of 1.21% per annum (subject to adjustment as described in the Note). The interest will be payable on each February 1 and August 1, commencing February 1, 2021. Principal will be payable on each February 1, commencing on February 1, 2021.

A loan agreement by and among the Florida Municipal Loan Council, the Town, and the STI Institutional and Government, Inc. has been approved. The debt service on the Note will be collateralized by Non-Ad Valorem Revenues.

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**REQUIRED**

**SUPPLEMENTARY INFORMATION**

**OTHER THAN MD&A**

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**REQUIRED SUPPLEMENTARY  
INFORMATION FOR  
OTHER POST EMPLOYMENT BENEFITS  
UNDER GASB 75**

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TOWN OF INDIAN SHORES, FLORIDA

**REQUIRED SUPPLEMENTARY INFORMATION**

**Last Two Fiscal Years**

**SCHEDULE OF CHANGE IN TOTAL OPEB LIABILITY AND RELATED RATIOS**

	<u>2020</u>	<u>2019</u>
<b>Total OPEB Liability</b>		
Service Cost	\$ 10,136	\$ 5,897
Interest	1,849	2,887
Changes of benefit terms	-	-
Difference Between Expected and Actual Experience	(33,240)	-
Change in Assumptions	2,212	4,816
Benefit Payments	<u>(1,627)</u>	<u>(2,407)</u>
Net Change in Total OPEB Liability	(20,670)	11,193
Total OPEB Liability - Beginning	<u>75,564</u>	<u>64,371</u>
Total OPEB Liability - Ending	<u>\$ 54,894</u>	<u>\$ 75,564</u>
Covered payroll	\$ 1,132,050	\$ 1,062,431
Total OPEB liability as a percentage of covered payroll	4.85%	7.11%

**Notes to Schedule:**

*Changes of assumptions*

Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

Fiscal Year Ending September 30, 2019:	3.58%
Fiscal Year Ending September 30, 2020:	2.14%

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**REQUIRED SUPPLEMENTARY**

**INFORMATION FOR**

**SINGLE EMPLOYER POLICE OFFICERS'**

**DEFINED BENEFIT PENSION PLAN**

**UNDER GASB 68**

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**TOWN OF INDIAN SHORES, FLORIDA**

**Required supplementary Information**

**SCHEDULE OF CHANGES IN THE TOWN'S NET PENSION LIABILITY**

**Last Seven Fiscal Years**

	September 30, 2020	September 30, 2019	September 30, 2018	September 30, 2017	September 30, 2016	September 30, 2015	September 30, 2014
<b>Total pension liability:</b>							
Service cost	\$ 86,223	\$ 87,098	\$ 99,744	\$ 92,570	\$ 102,476	\$ 95,105	\$ 84,581
Interest	196,103	199,766	232,433	217,283	195,271	180,970	167,384
Changes of benefit terms	-	-	-	-	-	-	-
Difference between expected and actual experience of the total pension liability	(43,748)	(347,315)	-	(173,473)	-	5,375	-
Change of assumptions	(90,943)	147,832	-	-	113,266	-	-
Benefit payments, including employee refund of member contributions	(199,763)	(215,532)	(135,494)	(102,117)	(85,922)	(68,394)	(68,394)
<b>Net change in total pension liability</b>	<b>(52,128)</b>	<b>(128,151)</b>	<b>196,683</b>	<b>34,263</b>	<b>325,091</b>	<b>213,056</b>	<b>183,571</b>
<b>Total pension liability - beginning</b>	<b>3,165,326</b>	<b>3,293,477</b>	<b>3,096,794</b>	<b>3,062,531</b>	<b>2,737,440</b>	<b>2,524,384</b>	<b>2,340,813</b>
<b>Total pension liability ending (a)</b>	<b>\$ 3,113,198</b>	<b>\$ 3,165,326</b>	<b>\$ 3,293,477</b>	<b>\$ 3,096,794</b>	<b>\$ 3,062,531</b>	<b>\$ 2,737,440</b>	<b>\$ 2,524,384</b>
<b>Plan fiduciary net position:</b>							
Contributions - employer	\$ 89,542	\$ 113,757	\$ 63,591	\$ 95,637	\$ 78,774	\$ 140,058	\$ 129,715
Contributions - State	18,321	17,707	16,261	15,691	20,206	16,206	13,996
Contributions - employees	33,544	32,006	36,131	32,715	31,776	31,632	29,009
Contributions - buy back	-	-	-	-	-	-	-
Net investment income	359,809	247,244	367,644	379,669	348,353	(172,176)	257,445
Benefit payments, including refunds of employee contributions	(199,763)	(215,532)	(135,494)	(102,117)	(85,922)	(68,394)	(68,394)
Administrative expense	(28,586)	(34,571)	(17,610)	(11,473)	(15,086)	(5,212)	(8,366)
Other	-	-	-	-	-	-	-
<b>Net change in plan fiduciary net position</b>	<b>272,867</b>	<b>160,611</b>	<b>330,523</b>	<b>410,122</b>	<b>378,101</b>	<b>(57,886)</b>	<b>353,405</b>
<b>Plan fiduciary net position - beginning</b>	<b>3,725,211</b>	<b>3,564,600</b>	<b>3,234,077</b>	<b>2,823,955</b>	<b>2,445,854</b>	<b>2,503,740</b>	<b>2,150,335</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 3,998,078</b>	<b>\$ 3,725,211</b>	<b>\$ 3,564,600</b>	<b>\$ 3,234,077</b>	<b>\$ 2,823,955</b>	<b>\$ 2,445,854</b>	<b>\$ 2,503,740</b>
<b>Net pension liability (asset) (a) - (b)</b>	<b>\$ (884,880)</b>	<b>\$ (559,885)</b>	<b>\$ (271,123)</b>	<b>\$ (137,283)</b>	<b>\$ 238,576</b>	<b>\$ 291,586</b>	<b>\$ 20,644</b>

**TOWN OF INDIAN SHORES, FLORIDA**

**Required Supplementary Information (Continued)**

**SCHEDULE OF RELATED RATIOS**

**Last Seven Fiscal Years**

	<u>9/30/2020</u>	<u>9/30/2019</u>	<u>9/30/2018</u>	<u>9/30/2017</u>	<u>9/30/2016</u>	<u>9/30/2015</u>	<u>9/30/2014</u>
Plan fiduciary net position as a percentage of the total pension liability (asset)	<u>128.42%</u>	<u>117.69%</u>	<u>108.27%</u>	<u>104.43%</u>	<u>92.21%</u>	<u>89.35%</u>	<u>99.18%</u>
Covered payroll	\$ <u>670,880</u>	\$ <u>640,129</u>	\$ <u>722,605</u>	\$ <u>654,300</u>	\$ <u>635,520</u>	\$ <u>632,640</u>	\$ <u>580,180</u>
Net pension liability as a percentage of covered payroll	<u>(131.90%)</u>	<u>(87.46%)</u>	<u>(37.52%)</u>	<u>(20.98%)</u>	<u>37.54%</u>	<u>46.09%</u>	<u>3.56%</u>

**SCHEDULE OF CONTRIBUTIONS**

**Last Six Fiscal Years**

	<u>9/30/2020</u>	<u>9/30/2019</u>	<u>9/30/2018</u>	<u>9/30/2017</u>	<u>9/30/2016</u>	<u>9/30/2015</u>	<u>9/30/2014</u>
Actuarially determined contribution	\$ 103,316	\$ 98,580	\$ 99,048	\$ 78,516	\$ 80,521	\$ 88,153	\$ 143,304
Contributions in relation to the actuarially determined contributions	<u>107,863</u>	<u>131,464</u>	<u>118,059</u>	<u>111,328</u>	<u>98,980</u>	<u>156,264</u>	<u>143,711</u>
Contributions deficiency (excess)	\$ <u>(4,547)</u>	\$ <u>(32,884)</u>	\$ <u>(19,011)</u>	\$ <u>(32,812)</u>	\$ <u>(18,459)</u>	\$ <u>(68,111)</u>	\$ <u>(407)</u>
<b>Covered payroll</b>	\$ <u>670,880</u>	\$ <u>640,129</u>	\$ <u>722,605</u>	\$ <u>654,300</u>	\$ <u>635,520</u>	\$ <u>632,640</u>	\$ <u>580,180</u>
Contributions as a percentage of covered payroll	<u>16.08%</u>	<u>20.54%</u>	<u>16.34%</u>	<u>17.01%</u>	<u>15.57%</u>	<u>24.70%</u>	<u>24.77%</u>

**TOWN OF INDIAN SHORES, FLORIDA**

**Required Supplementary Information (Continued)**

**NOTES TO SCHEDULE OF CONTRIBUTIONS**

Valuation date: 10/01/2019

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding method: Frozen entry age actuarial cost method.  
Amortization method: Level percentage of pay.  
Amortization period: 30 years  
Inflation increases: 3.0% per year.

Salary increases:	Years of	Salary
	<u>Service</u>	<u>Increase</u>
	0	10.0%
	2-4	7.0%
	5+	5.5%

Projected salary at retirement is increased 12% for those hired before July 1, 2015 to account for non-regular compensation.

Interest rate: 7.0% per year compounded annually, net of investment related expenses.

Retirement age: Varies by age and service.

**TOWN OF INDIAN SHORES, FLORIDA**

**Required Supplementary Information (Continued)**

**NOTES TO SCHEDULE OF CONTRIBUTIONS (CONTINUED)**

Mortality Rate:

For healthy participants during employment, RP-2000 Combined Healthy Participant Mortality Tables, with 90% Blue Collar Adjustment / 10% White Collar Adjustment for males and 100% White Collar Adjustment for females. Fully generational mortality improvements projected to each future decrement date with Scale BB.

For healthy participants post employment, RP-2000 Annuitant Mortality Tables, with 90% Blue Collar Adjustment/ 10% White Collar Adjustment for males and 100% White collar Adjustment for females. Fully generational mortality improvements projected to each future decrement date with Scale BB.

For disabled male participants, 60% RP-2000 Disabled Male Mortality Table setback four years/ 40% RP-2000 Annuitant Male Mortality Table with White Collar Adjustment with no setback, without projected mortality improvements. For disabled female participants, 60% RP-2000 Annuitant Female Mortality Table with White Collar Adjustment, with no setback, without projected mortality improvements.



**TOWN OF INDIAN SHORES, FLORIDA**

**Required Supplementary Information**

**SCHEDULE OF INVESTMENT RETURNS**

**Last Seven Fiscal Years**

	<u>9/30/20</u>	<u>9/30/19</u>	<u>9/30/18</u>	<u>9/30/17</u>	<u>9/30/16</u>	<u>9/30/15</u>	<u>9/30/14</u>
Annual money-weighted rate of return net of investment expenses	<u>9.84%</u>	<u>6.79%</u>	<u>9.95%</u>	<u>13.37%</u>	<u>14.16%</u>	<u>-6.72%</u>	<u>11.71%</u>

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**COMBINING AND INDIVIDUAL FUND**  
**FINANCIAL STATEMENTS**

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## **NONMAJOR GOVERNMENTAL FUND**

### **SPECIAL REVENUE FUND**

Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

#### **Road and Bridge Fund**

To account for the receipt and expenditure of revenues received from the State and the County which are restricted for road use and summarized as follows:

STATE - 8 Cent Motor Fuel Tax Receipts

COUNTY - Local Option Gas Tax Receipts

COUNTY - Transportation Impact Fee Receipts

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TOWN OF INDIAN SHORES, FLORIDA

BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUND

SEPTEMBER 30, 2020

<u>ASSETS</u>	<u>Special Revenue Fund</u>	<u>Road and Bridge Fund</u>
Equity in pooled cash	\$	154,660
Receivables:		
Intergovernmental - County		<u>3,027</u>
TOTAL ASSETS	\$	<u><u>157,687</u></u>
 <u>LIABILITIES AND FUND BALANCES</u>		
LIABILITIES:		
Accounts payable	\$	<u>4,877</u>
TOTAL LIABILITIES		4,877
FUND BALANCES:		
Restricted		<u>152,810</u>
TOTAL FUND BALANCES		<u>152,810</u>
TOTAL LIABILITIES AND FUND BALANCES	\$	<u><u>157,687</u></u>

TOWN OF INDIAN SHORES, FLORIDA

STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE  
NONMAJOR GOVERNMENTAL FUND

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2020

	Special Revenue Fund <u>Road and Bridge Fund</u>
REVENUES:	
Intergovernmental revenues	\$ 29,148
Charges for services	<u>64,338</u>
TOTAL REVENUES	93,486
EXPENDITURES:	
Current:	
Physical environment:	
Public works	<u>108,884</u>
TOTAL EXPENDITURES	<u>108,884</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(15,398)
OTHER FINANCING SOURCES:	
Transfer in	<u>34,855</u>
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES	19,457
FUND BALANCE, OCTOBER 1	<u>133,353</u>
FUND BALANCE, SEPTEMBER 30	\$ <u><u>152,810</u></u>



TOWN OF INDIAN SHORES, FLORIDA

SPECIAL REVENUE FUND

STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE-BUDGET AND ACTUAL

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2020

	<u>Road and Bridge Fund</u>			
	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance With Final Budget- Favorable (Unfavorable)</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
REVENUES:				
Intergovernmental revenues	\$ 30,547	\$ 30,547	\$ 29,148	\$ (1,399)
Charges for services	<u>64,248</u>	<u>64,248</u>	<u>64,338</u>	<u>90</u>
TOTAL REVENUES	94,795	94,795	93,486	(1,309)
EXPENDITURES:				
Current:				
Public Works	<u>129,650</u>	<u>129,650</u>	<u>108,884</u>	<u>20,766</u>
TOTAL EXPENDITURES	<u>129,650</u>	<u>129,650</u>	<u>108,884</u>	<u>20,766</u>
EXCESS OF REVENUES OVER EXPENDITURES	(34,855)	(34,855)	(15,398)	19,457
OTHER FINANCING SOURCES:				
Transfer in	<u>34,855</u>	<u>34,855</u>	<u>34,855</u>	<u>-</u>
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES	-	-	19,457	19,457
FUND BALANCE, OCTOBER 1	<u>133,353</u>	<u>133,353</u>	<u>133,353</u>	<u>-</u>
FUND BALANCE, SEPTEMBER 30	<u>\$ 133,353</u>	<u>\$ 133,353</u>	<u>\$ 152,810</u>	<u>\$ 19,457</u>

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**CAPITAL ASSETS**  
**USED IN THE OPERATION**  
**OF GOVERNMENTAL FUNDS**

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TOWN OF INDIAN SHORES, FLORIDA

CAPITAL ASSETS USED IN THE OPERATION  
OF GOVERNMENTAL FUNDS  
SCHEDULE BY SOURCE(1)

SEPTEMBER 30, 2020

Governmental Funds Capital Assets:	
Land	\$ 777,823
Buildings	5,521,271
Improvements other than buildings	9,692,197
Equipment	<u>714,832</u>
Total Governmental Funds Capital Assets	<u>\$ 16,706,123</u>
Governmental Funds Capital Assets by Source:	
General Fund	\$ 2,547,543
Special Revenue Funds	4,276,874
Federal and state entitlements and grants	2,683,373
Long-term borrowing	<u>7,198,333</u>
Total Governmental Funds Capital Assets	<u>\$ 16,706,123</u>

(1) This schedule presents only the capital asset balances related to governmental funds.

TOWN OF INDIAN SHORES, FLORIDA

CAPITAL ASSETS USED IN THE OPERATION  
OF GOVERNMENTAL FUNDS  
SCHEDULE BY FUNCTION AND ACTIVITY<sup>(1)</sup>

SEPTEMBER 30, 2020

Function and Activity	Total	Land	Buildings	Improvements Other Than Buildings	Equipment
General Government:					
Control:					
Administrative	\$ 4,738,034	\$ -	\$ 3,212,262	\$ 1,492,996	\$ 32,776
Finance	38,307	-	-	7,875	30,432
Legislative	<u>490,529</u>	<u>483,299</u>	<u>-</u>	<u>6,141</u>	<u>1,089</u>
Total control	5,266,870	483,299	3,212,262	1,507,012	64,297
Staff agencies:					
Public services	<u>9,262,963</u>	<u>294,524</u>	<u>678,972</u>	<u>8,092,721</u>	<u>196,746</u>
Total staff agencies	<u>9,262,963</u>	<u>294,524</u>	<u>678,972</u>	<u>8,092,721</u>	<u>196,746</u>
Total General Government	<u>14,529,833</u>	<u>777,823</u>	<u>3,891,234</u>	<u>9,599,733</u>	<u>261,043</u>
Public Safety:					
Police protection	2,127,284	-	1,630,037	58,038	439,209
Maintenance	35,032	-	-	24,371	10,661
Protective inspections	<u>2,806</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,806</u>
Total public safety	2,165,122	-	1,630,037	82,409	452,676
Culture and Recreation:					
Library	<u>11,168</u>	<u>-</u>	<u>-</u>	<u>10,055</u>	<u>1,113</u>
Total culture and recreation	<u>11,168</u>	<u>-</u>	<u>-</u>	<u>10,055</u>	<u>1,113</u>
Total governmental fund					
Capital Assets	<u>\$ 16,706,123</u>	<u>\$ 777,823</u>	<u>\$ 5,521,271</u>	<u>\$ 9,692,197</u>	<u>\$ 714,832</u>

<sup>(1)</sup> This schedule represents only the capital asset balances related to governmental funds.

TOWN OF INDIAN SHORES, FLORIDA

CAPITAL ASSETS USED IN THE OPERATION  
OF GOVERNMENTAL FUNDS  
SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY<sup>(1)</sup>

FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2020

<u>Function and Activity</u>	<u>Governmental Fund Capital Assets October 1, 2019</u>	<u>Additions</u>	<u>Deductions</u>	<u>Governmental Capital Assets September 30, 2020</u>
General Government:				
Control:				
Administrative	\$ 4,699,549	\$ 66,104	\$ 27,619	\$ 4,738,034
Finance	50,384	-	12,077	38,307
Legislative	<u>522,400</u>	<u>-</u>	<u>31,871</u>	<u>490,529</u>
Total control	5,272,333	66,104	71,567	5,266,870
Staff agencies:				
Public services	<u>9,361,277</u>	<u>-</u>	<u>98,314</u>	<u>9,262,963</u>
Total staff agencies	<u>9,361,277</u>	<u>-</u>	<u>98,314</u>	<u>9,262,963</u>
Total General Government	14,633,610	66,104	169,881	14,529,833
Public Safety:				
Police protection	2,193,147	42,000	107,863	2,127,284
Maintenance	35,032	-	-	35,032
Protective inspections	<u>19,250</u>	<u>-</u>	<u>16,445</u>	<u>2,806</u>
Total public safety	2,247,429	42,000	124,308	2,165,122
Culture and Recreation:				
Library	<u>11,168</u>	<u>-</u>	<u>-</u>	<u>11,168</u>
Total culture and recreation	<u>11,168</u>	<u>-</u>	<u>-</u>	<u>11,168</u>
Total governmental funds				
Capital Assets	<u>\$ 16,892,207</u>	<u>\$ 108,104</u>	<u>\$ 294,189</u>	<u>\$ 16,706,123</u>

<sup>(1)</sup> This schedule represents only the capital asset balances related to governmental funds.

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# STATISTICAL SECTION

This part of the Town of Indian Shores, Florida's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

<b>Content</b>	<b>Page</b>
Financial Trends	87
<i>These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time</i>	
Revenue Capacity	94
<i>These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.</i>	
Debt Capacity	98
<i>These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue debt in the future.</i>	
Demographic and Economic Information	102
<i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.</i>	
Operating Information	104
<i>These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.</i>	

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

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## **FINANCIAL TRENDS**

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TOWN OF INDIAN SHORES, FLORIDA

CHANGES IN NET POSITION  
LAST TEN FISCAL YEARS  
 (accrual basis of accounting)

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
<b>EXPENSES</b>										
Governmental Activities:										
General government	\$ 1,225,304	\$ 1,354,679	\$ 998,723	\$ 713,386	\$ 980,918	\$ 942,067	\$ 961,226	\$ 932,985	\$ 289,805	\$ 786,036
Public safety	1,508,020	1,348,321	1,599,130	1,444,470	1,416,864	1,322,445	1,338,956	1,331,741	1,709,958	1,332,892
Physical environment	1,060,472	1,045,062	1,984,004	1,689,384	968,659	1,042,111	609,083	920,764	1,548,023	1,107,363
Culture and recreation	<u>39,882</u>	<u>46,775</u>	<u>44,861</u>	<u>43,067</u>	<u>41,333</u>	<u>38,006</u>	<u>340,390</u>	<u>18,540</u>	<u>3,942</u>	<u>4,147</u>
Total governmental activities expenses	<u>3,833,678</u>	<u>3,794,837</u>	<u>4,626,718</u>	<u>3,890,307</u>	<u>3,407,774</u>	<u>3,344,629</u>	<u>3,249,655</u>	<u>3,204,030</u>	<u>3,551,728</u>	<u>3,230,438</u>
<b>PROGRAM REVENUES</b>										
Governmental activities:										
Charges for services	\$ 934,889	\$ 920,054	\$ 820,517	\$ 822,154	\$ 1,057,138	\$ 740,477	\$ 701,726	\$ 618,509	\$ 555,740	\$ 552,536
Capital grants and contributions	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,062</u>	<u>1,077</u>	<u>2,182</u>	<u>5,541</u>	<u>7,407</u>	<u>1,000</u>	<u>98,755</u>
Total governmental activities program revenues	934,889	920,054	820,517	823,216	1,058,215	742,659	707,267	625,916	556,740	651,291
<b>NET (EXPENSE) REVENUE</b>										
Governmental activities	\$ <u>(2,898,789)</u>	\$ <u>(2,874,783)</u>	\$ <u>(3,806,201)</u>	\$ <u>(3,067,091)</u>	\$ <u>(2,349,559)</u>	\$ <u>(2,601,970)</u>	\$ <u>(2,574,523)</u>	\$ <u>(2,994,988)</u>	\$ <u>(2,994,988)</u>	\$ <u>(2,516,420)</u>
Total primary government net expense	\$ <u><u>(2,898,789)</u></u>	\$ <u><u>(2,874,783)</u></u>	\$ <u><u>(3,806,201)</u></u>	\$ <u><u>(3,067,091)</u></u>	\$ <u><u>(2,349,559)</u></u>	\$ <u><u>(2,601,970)</u></u>	\$ <u><u>(2,574,523)</u></u>	\$ <u><u>(2,994,988)</u></u>	\$ <u><u>(2,994,988)</u></u>	\$ <u><u>(2,516,420)</u></u>

TOWN OF INDIAN SHORES, FLORIDA

CHANGES IN NET POSITION (CONTINUED)  
LAST TEN FISCAL YEARS  
 (accrual basis of accounting)

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Governmental Activities:										
Taxes:										
Property taxes	\$ 1,849,645	\$ 1,726,302	\$ 1,585,698	\$ 1,463,462	\$ 1,341,389	\$ 1,251,735	\$ 1,171,055	\$ 1,151,961	\$ 1,122,813	\$ 1,133,086
Franchise taxes	269,874	287,865	264,895	249,439	249,676	268,909	260,669	240,962	250,416	259,710
Utility tax	423,736	419,939	388,329	-	-	-	-	-	-	-
Sales taxes	246,121	296,516	286,233	269,055	263,720	271,696	223,871	225,466	202,003	218,139
Other taxes	287,904	1,404,324	871,058	1,353,300	535,239	938,574	923,403	901,248	886,145	533,205
State revenue sharing	32,705	34,700	33,655	32,859	31,827	31,260	30,188	30,074	36,634	28,090
Investment earnings	58,326	31,776	13,959	7,994	6,632	8,948	3,260	2,320	5,538	8,667
Miscellaneous	60,530	36,050	46,416	105,859	50,833	4,933	16,022	50,626	393,744	42,247
Gain (loss) on sale of capital assets	-	-	-	-	-	-	-	-	-	-
Transfers	-	-	-	-	-	-	-	-	-	-
Total governmental activities	3,228,841	4,237,472	3,490,243	3,481,968	2,479,316	2,776,055	2,628,468	2,602,657	2,897,293	2,223,144
 CHANGE IN NET POSITION										
Governmental activities	\$ 330,052	\$ 1,362,689	\$ (315,958)	\$ 414,877	\$ 129,757	\$ 174,085	\$ 86,080	\$ 24,543	\$ (97,695)	\$ (356,003)
Total primary government	\$ 330,052	\$ 1,362,689	\$ (315,958)	\$ 414,877	\$ 129,757	\$ 174,085	\$ 86,080	\$ 24,543	\$ (97,695)	\$ (356,003)

TOWN OF INDIAN SHORES, FLORIDA

NET POSITION BY COMPONENT  
LAST TEN FISCAL YEARS  
 (accrual basis of accounting)

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Governmental activities:										
Net investment in capital assets:										
Restricted	\$ 4,667,821	\$ 4,778,544	\$ 4,944,695	\$ 4,978,843	\$ 4,803,080	\$ 4,646,801	\$ 4,861,765	\$ 4,805,460	\$ 5,162,660	\$ 5,215,856
Unrestricted	7,555	7,241	13,958	12,808	8,085	8,085	8,085	8,085	302	2,096
	<u>4,471,695</u>	<u>4,031,234</u>	<u>2,495,677</u>	<u>2,800,123</u>	<u>2,565,732</u>	<u>2,592,254</u>	<u>2,253,161</u>	<u>2,223,386</u>	<u>1,849,426</u>	<u>1,892,131</u>
Total governmental activities net assets	<u>\$ 9,147,071</u>	<u>\$ 8,817,019</u>	<u>\$ 7,454,330</u>	<u>\$ 7,791,774</u>	<u>\$ 7,376,897</u>	<u>\$ 7,247,140</u>	<u>\$ 7,123,011</u>	<u>\$ 7,036,931</u>	<u>\$ 7,012,388</u>	<u>\$ 7,110,083</u>
Primary government:										
Net investment in capital assets:										
Restricted	\$ 4,667,821	\$ 4,778,544	\$ 4,944,695	\$ 4,978,843	\$ 4,803,080	\$ 4,646,801	\$ 4,861,765	\$ 4,805,460	\$ 5,162,660	\$ 5,215,856
Unrestricted	7,555	7,241	13,958	12,808	8,085	8,085	8,085	8,085	302	2,096
	<u>4,471,695</u>	<u>4,031,234</u>	<u>2,495,677</u>	<u>2,800,123</u>	<u>2,565,732</u>	<u>2,592,254</u>	<u>2,253,161</u>	<u>2,223,386</u>	<u>1,849,426</u>	<u>1,892,131</u>
Total primary government net position	<u>\$ 9,147,071</u>	<u>\$ 8,817,019</u>	<u>\$ 7,454,330</u>	<u>\$ 7,791,774</u>	<u>\$ 7,376,897</u>	<u>\$ 7,247,140</u>	<u>\$ 7,123,011</u>	<u>\$ 7,036,931</u>	<u>\$ 7,012,388</u>	<u>\$ 7,110,083</u>

TOWN OF INDIAN SHORES, FLORIDA

TAX REVENUES BY SOURCE  
GOVERNMENTAL ACTIVITIES  
LAST TEN FISCAL YEARS  
(accrual basis of accounting)

<u>Fiscal Year</u>	<u>Property Tax</u>	<u>Utility Tax</u>	<u>Franchise Tax</u>	<u>Total</u>
2011	\$ 1,133,086	\$ 358,061	\$ 259,710	\$ 1,750,857
2012	1,122,813	337,506	250,416	1,710,735
2013	1,151,961	349,127	240,962	1,742,050
2014	1,171,055	370,330	260,669	1,802,054
2015	1,251,735	372,188	268,909	1,892,832
2016	1,341,389	374,928	249,676	1,965,993
2017	1,463,462	383,919	249,439	2,096,820
2018	1,585,698	388,329	264,895	2,238,922
2019	1,726,302	419,939	287,865	2,434,106
2020	1,849,645	423,736	269,874	2,543,255



TOWN OF INDIAN SHORES, FLORIDA

FUND BALANCES  
GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS  
(modified accrual basis of accounting)

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
General Fund:										
Nonspendable	\$ 7,945	\$ 8,198	\$ 7,985	\$ 12,351	\$ 8,417	\$ 1,284	\$ 50,441	\$ 50,754	\$ 39,368	\$ 36,633
Restricted	7,555	7,241	13,957	12,808	8,085	8,085	8,085	8,085	302	2,096
Committed	96,003	95,198	125,147	125,147	108,147	108,147	108,147	108,147	108,147	129,498
Assigned	1,319,824	1,181,529	697,140	772,398	-	-	-	-	-	-
Unassigned	1,998,785	1,556,401	1,579,136	1,513,074	2,225,605	1,781,377	1,577,922	1,575,006	1,617,318	1,351,725
Total general fund	\$ 3,430,112	\$ 2,848,567	\$ 2,423,365	\$ 2,435,778	\$ 2,350,254	\$ 1,898,893	\$ 1,744,595	\$ 1,741,992	\$ 1,765,135	\$ 1,519,952
All Other Governmental Funds:										
Restricted, reported in:										
Special revenue fund	\$ 152,810	\$ 133,352	\$ 92,206	\$ 73,475	\$ 41,526	\$ 36,364	\$ 35,183	\$ 29,486	\$ 28,299	\$ 62,786
Capital projects fund	593,860	1,044,692	117,096	472,431	399,952	997,891	769,549	761,707	478,160	703,425
Total all other governmental funds	\$ 746,670	\$ 1,178,044	\$ 209,302	\$ 545,906	\$ 441,478	\$ 1,034,255	\$ 804,732	\$ 791,193	\$ 506,459	\$ 766,211
Total governmental funds	\$ 4,176,782	\$ 4,026,611	\$ 2,632,667	\$ 2,981,684	\$ 2,791,732	\$ 2,933,148	\$ 2,549,327	\$ 2,533,185	\$ 2,271,594	\$ 2,286,163

TOWN OF INDIAN SHORES, FLORIDA

CHANGES IN FUND BALANCES OF  
GOVERNMENTAL FUNDS  
LAST TEN FISCAL YEARS  
(modified accrual basis of accounting)

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
<b>REVENUES</b>										
Taxes	\$ 2,543,255	\$ 2,434,106	\$ 2,238,922	\$ 2,096,820	\$ 1,965,993	\$ 1,892,832	\$ 1,802,054	\$ 1,742,050	\$ 1,710,735	\$ 1,750,857
Licenses, fees and permits	211,825	217,548	177,319	197,478	412,707	128,670	110,735	55,944	41,231	65,122
Intergovernmental	566,730	1,735,540	1,190,946	1,272,357	456,935	871,524	812,673	815,068	788,276	520,128
Charges for services	650,906	642,053	596,060	577,713	609,771	591,937	557,838	527,764	496,959	471,288
Fines and forfeits	72,158	60,453	47,138	46,963	34,660	19,870	33,153	34,801	17,550	16,126
Interest earnings	58,326	31,776	13,959	7,994	6,632	8,948	3,260	2,320	5,538	8,667
Miscellaneous	9,232	19,051	31,202	16,288	30,785	6,183	16,022	50,626	393,744	42,247
<b>Total revenues</b>	<b>4,112,432</b>	<b>5,140,527</b>	<b>4,295,546</b>	<b>4,215,613</b>	<b>3,517,483</b>	<b>3,519,964</b>	<b>3,335,735</b>	<b>3,228,573</b>	<b>3,454,033</b>	<b>2,874,435</b>
<b>EXPENDITURES</b>										
General government	1,182,717	1,266,522	955,741	1,012,943	906,179	844,917	845,561	806,518	749,678	699,540
Public safety	1,725,504	1,553,695	1,856,439	1,506,760	1,330,339	1,350,835	1,347,323	1,327,061	1,326,450	1,336,342
Physical environment	1,109,023	938,606	2,051,855	1,590,312	1,438,124	943,663	809,151	792,131	1,412,767	3,815,797
Culture and recreation	3,197	5,382	4,519	5,217	4,305	3,978	317,558	41,340	3,849	4,054
<b>Total expenditures</b>	<b>4,020,441</b>	<b>3,764,205</b>	<b>4,868,554</b>	<b>4,115,232</b>	<b>3,678,947</b>	<b>3,143,393</b>	<b>3,319,593</b>	<b>2,967,050</b>	<b>3,492,744</b>	<b>5,855,733</b>
Excess of revenues over (under) expenses	91,991	1,376,322	(573,008)	100,381	(161,464)	376,571	16,142	261,523	(38,711)	(2,981,298)
<b>OTHER FINANCING SOURCES (USES)</b>										
Sale of equipment	6,880	8,190	18,800	-	-	7,250	-	68	4,142	2,102
Proceeds from insurance	11,300	9,432	9,581	89,571	20,048	-	-	-	-	-
Proceeds from litigation	40,000	-	-	-	-	-	-	-	-	-
Transfers in	456,722	462,111	435,309	426,402	421,256	416,337	425,504	401,432	404,907	416,673
Transfers out	(456,722)	(462,111)	(435,309)	(426,402)	(421,256)	(416,337)	(425,504)	(401,432)	(404,907)	(416,673)
Repayment of debt	-	-	-	-	-	-	-	-	(1,800,000)	-
Proceeds from debt	-	-	195,610	-	-	-	-	-	1,820,000	-
<b>Total other financing sources (uses)</b>	<b>58,180</b>	<b>17,622</b>	<b>223,991</b>	<b>89,571</b>	<b>20,048</b>	<b>7,250</b>	<b>-</b>	<b>68</b>	<b>24,142</b>	<b>2,102</b>
<b>Net change in fund balances</b>	<b>\$ 150,171</b>	<b>\$ 1,393,944</b>	<b>\$ (349,017)</b>	<b>\$ 189,952</b>	<b>\$ (141,416)</b>	<b>\$ 383,821</b>	<b>\$ 16,142</b>	<b>\$ 261,591</b>	<b>\$ (14,569)</b>	<b>\$ (2,979,196)</b>

TOWN OF INDIAN SHORES, FLORIDA

GENERAL GOVERNMENTAL EXPENDITURES BY FUNCTION<sup>(1)</sup>  
LAST TEN FISCAL YEARS

<u>Fiscal Year</u>	<u>General Government</u>	<u>Public Safety</u>	<u>Physical Environment</u>	<u>Culture and Recreation</u>	<u>Total</u>
2011	\$ 699,540	\$ 1,336,342	\$ 3,815,797	\$ 4,054	\$ 5,855,733
2012	749,678	1,326,560	1,412,767	3,849	3,492,744
2013	806,518	1,327,061	792,131	41,340	2,967,050
2014	845,561	1,347,323	809,151	317,558	3,319,593
2015	844,917	1,350,835	943,663	3,978	3,143,393
2016	906,179	1,330,339	1,438,124	4,305	3,678,947
2017	1,012,943	1,506,760	1,590,312	5,217	4,115,232
2018	955,741	1,856,439	2,051,855	4,519	4,868,554
2019	1,266,522	1,553,695	938,606	5,382	3,764,205
2020	1,182,717	1,725,504	1,109,023	3,197	4,020,441

(1) Includes General, Capital Projects, and Special Revenue Funds

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# **REVENUE CAPACITY**

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TOWN OF INDIAN SHORES, FLORIDA

ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY  
LAST TEN FISCAL YEARS

<u>Fiscal Year Ended September 30</u>	<u>Residential Property</u>	<u>Commercial Property</u>	<u>Other Property</u>	<u>Less: Tax-Exempt Property</u>	<u>Total Taxable Assessed Value</u>	<u>Total Direct Tax Rate (Millage)</u>
2011	653,805,048	44,028,361	1,069,846	10,349,760	664,827,856	1.7500
2012	611,537,753	41,708,642	1,054,662	9,723,206	621,221,419	1.8500
2013	614,682,714	33,880,610	1,071,883	10,873,421	617,540,369	1.8700
2014	685,893,091	33,033,711	1,083,452	11,514,648	687,444,356	1.8700
2015	734,909,414	34,406,073	1,155,229	11,739,867	737,177,938	1.8700
2016	799,201,617	36,874,297	1,238,698	13,290,289	849,605,990	1.8700
2017	861,708,507	41,293,325	1,360,612	12,600,994	916,963,438	1.8700
2018	940,460,531	56,485,285	1,470,673	13,595,185	998,416,489	1.8700
2019	1,004,259,290	48,349,963	1,590,851	14,345,151	1,068,545,255	1.8700
2020	1,028,805,387	85,698,081	590,189	15,574,583	1,130,668,240	1.8700

TOWN OF INDIAN SHORES, FLORIDA

PROPERTY TAX RATES - DIRECT AND ALL OVERLAPPING GOVERNMENTS (PER \$1,000)  
LAST TEN FISCAL YEARS

	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Town of Indian Shores										
Operating	<u>1.7500</u>	<u>1.8500</u>	<u>1.8700</u>	<u>1.8700</u>	<u>1.8700</u>	<u>1.8700</u>	<u>1.8700</u>	<u>1.8700</u>	<u>1.8700</u>	<u>1.8700</u>
Total Town millage	<u>1.7500</u>	<u>1.8500</u>	<u>1.8700</u>	<u>1.8700</u>	<u>1.8700</u>	<u>1.8700</u>	<u>1.8700</u>	<u>1.8700</u>	<u>1.8700</u>	<u>1.8700</u>
Pinellas County School Board										
Operating	<u>8.3400</u>	<u>8.3850</u>	<u>8.0600</u>	<u>7.8410</u>	<u>7.7700</u>	<u>7.3180</u>	<u>7.0090</u>	<u>6.7270</u>	<u>6.5840</u>	<u>6.4270</u>
Pinellas County										
Operating	<u>4.8730</u>	<u>4.8730</u>	<u>5.2755</u>	<u>5.2755</u>	<u>5.2755</u>	<u>5.2755</u>	<u>5.2755</u>	<u>5.2755</u>	<u>5.2755</u>	<u>5.2755</u>
EMS	<u>0.5832</u>	<u>0.8506</u>	<u>0.9158</u>	<u>0.9158</u>	<u>0.9158</u>	<u>0.9158</u>	<u>0.9158</u>	<u>0.9158</u>	<u>0.9158</u>	<u>0.9158</u>
Debt service	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total County millage	<u>5.4562</u>	<u>5.7236</u>	<u>6.1913</u>	<u>6.1913</u>	<u>6.1913</u>	<u>6.1913</u>	<u>6.1913</u>	<u>6.1913</u>	<u>6.1913</u>	<u>6.1913</u>
County-wide millage set by other taxing authorities:										
-Pinellas Suncoast Transit Authority	<u>0.5601</u>	<u>0.7305</u>	<u>0.7305</u>	<u>0.7305</u>	<u>0.7305</u>	<u>0.7500</u>	<u>0.7500</u>	<u>0.7500</u>	<u>0.7500</u>	<u>0.7500</u>
-Pinellas County Planning Council	<u>0.0125</u>	<u>0.0125</u>	<u>0.0160</u>	<u>0.0160</u>	<u>0.0160</u>	<u>0.0150</u>	<u>0.0150</u>	<u>0.0150</u>	<u>0.0150</u>	<u>0.0150</u>
-Juvenile Welfare Board	<u>0.7915</u>	<u>0.8337</u>	<u>0.8981</u>	<u>0.8981</u>	<u>0.8981</u>	<u>0.8981</u>	<u>0.8981</u>	<u>0.8981</u>	<u>0.8981</u>	<u>0.8981</u>
-South West Florida Water Management District	<u>0.3770</u>	<u>0.3928</u>	<u>0.3818</u>	<u>0.3658</u>	<u>0.3488</u>	<u>0.3317</u>	<u>0.3131</u>	<u>0.2955</u>	<u>0.2801</u>	<u>0.2669</u>
-Pinellas County Anclote River Basin	<u>0.2600</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
Total County-wide millage	<u>2.0011</u>	<u>1.9695</u>	<u>2.0264</u>	<u>2.0104</u>	<u>1.9934</u>	<u>1.9948</u>	<u>1.9762</u>	<u>1.9586</u>	<u>1.9432</u>	<u>1.9300</u>
<b>TOTAL</b>	<u><b>17.5473</b></u>	<u><b>17.9281</b></u>	<u><b>17.2941</b></u>	<u><b>17.9127</b></u>	<u><b>17.8247</b></u>	<u><b>17.3741</b></u>	<u><b>17.0465</b></u>	<u><b>16.7469</b></u>	<u><b>16.5885</b></u>	<u><b>16.4183</b></u>

Source: Pinellas County Property Appraiser



TOWN OF INDIAN SHORES, FLORIDA

PRINCIPAL PROPERTY TAX PAYERS

September 30, 2020

	2020			2019		
	Taxable Assessed Value	Rank	Percentage of Total Assessed Valuation	Taxable Assessed Value	Rank	Percentage of Total Assessed Valuation
Balthasar, Susan M	\$ 5,230,088	1	48.00%	\$ 5,111,365	1	49.00%
Savino, Michael K	3,816,614	2	35.00%	3,469,649	2	33.00%
Guadagna, Vincent	3,362,087	3	31.00%	3,056,443	3	29.00%
Smith, Hugh N	3,127,157	4	28.00%	3,055,725	4	29.00%
C R Clearwater LLC	2,755,453	7	25.00%	2,728,498	5	26.00%
Aloha Bay Condominium Assn Inc	2,978,800	5	27.00%	2,708,000	6	26.00%
Indian Pass Cattlemen's Assn Inc	2,730,000	8	25.00%	2,680,000	7	26.00%
S F M B Indian Shores Property	2,869,700	6	26.00%	2,627,000	8	25.00%
Dede Playa LLC	2,650,093	9	24.00%	2,475,502	9	24.00%
Saint Jennings, Aryiana	2,466,230	10	22.00%			
	<u>\$ 31,986,222</u>		<u>291.00%</u>	<u>\$ 27,912,182</u>		<u>267.00%</u>

Source: Pinellas County Property Appraiser

TOWN OF INDIAN SHORES, FLORIDA  
PROPERTY LEVIES AND COLLECTIONS  
LAST TEN FISCAL YEARS

Fiscal Year	Total Assessed Valuation	Taxable Assessed Valuation	Levy	Collections within the Fiscal Year of Levy		Collections in Subsequent Years	Collections to Date	
				Amount	Percentage of Levy		Amount	Percentage of levy
2011	747,095,662	670,029,812	1,172,553	1,133,086	97	-	1,133,086	97
2012	670,470,390	626,503,903	1,159,032	1,122,337	97	476	1,122,813	97
2013	644,963,529	618,622,003	1,151,961	1,122,118	97	29,843	1,151,961	97
2014	693,108,122	644,963,529	1,206,082	1,169,899	97	-	1,206,082	97
2015	788,125,742	742,290,890	1,388,084	1,251,735	99	-	1,251,735	97
2016	855,421,517	808,833,024	1,512,518	1,341,389	99	-	1,341,389	99
2017	922,978,531	876,346,903	1,638,769	1,463,462	99	-	1,463,462	99
2018	1,004,519,394	956,182,345	1,788,061	1,585,698	99	-	1,585,698	99
2019	1,074,914,949	1,023,627,396	1,914,183	1,726,302	99	-	1,726,302	99
2020	1,137,325,887	1,084,767,651	2,028,514	1,849,645	99	-	1,849,645	99

(1) Florida Statutes provide for a discount of up to four percent for early retirement of ad valorem taxes. All unpaid taxes become delinquent on April 1, and are sold at auction on June 1 of each year as tax certificates. The Town, after all tax certificates are sold, has fully collected all ad valorem tax revenues.

Source: Pinellas County Property Appraiser.

## **DEBT CAPACITY**

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TOWN OF INDIAN SHORES, FLORIDA

RATIOS OF REVENUE DEBT OUTSTANDING  
LAST TEN FISCAL YEARS

<u>Fiscal Year</u>	<u>Revenue Debt</u>	<u>Less: Amounts for Debt Service</u>	<u>Total</u>		<u>Per Capita</u>
2011	7,198,333	252,284	6,946,049	\$	4,892
2012	6,960,000	215,935	6,744,065		4,749
2013	6,705,652	247,065	6,458,587		4,548
2014	6,435,000	275,652	6,159,348		4,274
2015	6,159,348	280,652	5,878,696		4,128
2016	5,722,880	342,588	5,380,292		3,347
2017	5,380,292	342,588	5,037,704		3,363
2018	5,037,704	342,588	4,695,116		3,306
2019	4,695,116	342,589	4,352,527		2,955
2020	4,352,527	482,492	3,870,035		2,643

Note: Details regarding the Town's outstanding debt can be found in the notes to the financial statements.

TOWN OF INDIAN SHORES, FLORIDA  
 COMPUTATION OF DIRECT AND OVERLAPPING DEBT  
GENERAL OBLIGATIONS BONDS<sup>(2)</sup>

SEPTEMBER 30, 2020

	<u>Net General Obligation Bonded Debt Outstanding</u>	<u>Debt Outstanding</u>	<u>Total</u>	<u>Percentage Applicable to Town of Indian Shores</u>	<u>Amount Applicable to Town of Indian Shores</u>
Direct Debt:					
Town of Indian Shores	\$ -	\$ 3,870,035	\$ 3,870,035	100%	\$ 3,870,035
Overlapping Debt:					
Pinellas County School Board <sup>(1)</sup>	12,691,808	-	12,691,808	1.32%	<u>167,900</u>
Total Town Direct and Overlapping Debt					\$ <u>4,037,935</u>
RATIO:					
Overall debt per capita, 1464 residents					\$ <u>2,758</u>

<sup>(1)</sup> The Town's share is calculated based on the ratio of the 2020 Town's Taxable Value of \$1,130,668,240 to the county's taxable value of \$85,468,863,997.

<sup>(2)</sup> The Town has no direct general obligation bonded debt.

TOWN OF INDIAN SHORES, FLORIDA

COMPUTATION OF LEGAL DEBT MARGIN

September 30, 2020

The Constitution of the State of Florida, Statute 200.181  
and the Charter of the Town of Indian Shores, Florida  
has no legal debt margin

TOWN OF INDIAN SHORES, FLORIDA

PLEDGED-REVENUE COVERAGE  
LAST TEN FISCAL YEARS

<u>Fiscal</u> <u>Year</u>	<u>Public</u> <u>Service</u> <u>Tax</u>	<u>Communications</u> <u>Services</u> <u>Tax</u>	<u>Other<sup>(1)</sup></u>	<u>Net</u> <u>Available</u> <u>Revenue</u>	<u>Debt Service</u>		<u>Coverage</u>
					<u>Principal</u>	<u>Interest</u>	
2011	358,061	3,012	177,016	538,089	186,667	330,215	104 %
2012	337,506	3,031	161,278	501,815	258,333	315,845	88 %
2013	349,627	3,105	145,686	498,418	254,348	289,861	92 %
2014	370,330	3,104	142,068	515,502	270,652	290,328	92 %
2015	370,020	3,187	178,937	552,144	275,652	281,311	99 %
2016	374,928	3,198	174,366	552,492	342,588	269,757	90 %
2017	383,919	4,100	194,670	582,689	342,588	180,003	115 %
2018	388,955	3,224	190,353	582,532	342,588	173,074	113 %
2019	415,559	2,735	199,799	618,093	342,589	163,155	122 %
2020	419,265	2,602	154,655	576,522	342,588	146,726	118 %

<sup>(1)</sup> Includes transfers from Local Option Sales Tax (Infrastructure) funds and General Fund.



**DEMOGRAPHIC AND**

**ECONOMIC**

**INFORMATION**

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TOWN OF INDIAN SHORES, FLORIDA

DEMOGRAPHIC STATISTICS  
LAST TEN FISCAL YEARS

<u>Year</u>	<u>Population<sup>(1)</sup></u>	<u>Household Income<sup>(2)</sup></u>	<u>Per Capita Income<sup>(2)</sup></u>	<u>Median Age<sup>(2)</sup></u>	<u>Unemployment Rate<sup>(5)</sup></u>
2011	1,420	54,678	45,343	59.1	10.7
2012	1,420	52,787	44,868	59.5	4.7
2013	1,429	66,304	59,200	60.5	7
2014	1,441	66,304	59,200	55.4	5.7
2015	1,424	66,304	59,200	55.4	4.7
2016	1,499	54,115	61,641	62.2	5.1
2017	1,498	57,404	53,864	61.5	3.7
2018	1,420	65,647	57,850	60	3.1
2019	1,473	62,462	56,672	62	5.1
2020	1,464	84,844	82,198	62.4	1.94

(1) Google Public Data Sept. 30

(2) Source: <http://www.city-data.com/city/Indian-Shores-Florida.html>

(3) [www.towncharts.com](http://www.towncharts.com)

(4) Source: <http://worldpopulatonreview.com/us-cities/Indian-shores-fl-population>

(5) Data is for Pinellas County, published by the FL Dept of Labor & Employment Security

NOTE: Data is for an unspecified point each year, not specifically September 30.

TOWN OF INDIAN SHORES, FLORIDA

PRINCIPAL EMPLOYERS  
CURRENT YEAR AND TEN YEARS AGO

September 30, 2019

<u>Employer</u>	<u>2020</u>		<u>2010</u>	
	<u>Number of Employees</u>	<u>Rank</u>	<u>Number of Employees</u>	<u>Rank</u>
Salt Rock Grill	123	1	130-145	1
Caddy's	50	2	60-70	2
Town of Indian Shores	23	3	27	4
Smugglers Cove	14	4	9	6
The Dog & Parrot	14	5		
Baystar Restaurant Group	11	6		
Original Pizza	10	7		
Coldwell Banker Sun Vista Realty	6	8	6	7
Aloha 2 Go	4	9		
Fifth Third Bank	4	10	6	8

Source: Finance Office, Town of Indian Shores, FL

**OPERATING**  
**INFORMATION**

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TOWN OF INDIAN SHORES, FLORIDA

FULL-TIME GOVERNMENT EMPLOYEES BY FUNCTION  
LAST TEN FISCAL YEARS

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
General Government	5.50	5.00	5.00	5.00	5.00	5.00	5.00	5.33	6.33	6.33
Public Safety:										
Police										
Officers	12.00	12.00	12.00	14.00	11.00	11.00	10.67	10.67	10.67	10.67
Civilians	1.00	2.00	2.00	2.00	2.00	2.00	3.00	3.00	3.00	3.00
Building	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	2.00	2.00
Public Works:										
Maintenance	<u>3.00</u>	<u>3.00</u>	<u>2.00</u>	<u>2.00</u>	<u>2.00</u>	<u>2.00</u>	<u>3.00</u>	<u>1.50</u>	<u>1.50</u>	<u>2.50</u>
Total	<u><u>22.50</u></u>	<u><u>22.00</u></u>	<u><u>22.00</u></u>	<u><u>24.00</u></u>	<u><u>21.00</u></u>	<u><u>16.00</u></u>	<u><u>22.67</u></u>	<u><u>21.50</u></u>	<u><u>23.50</u></u>	<u><u>24.50</u></u>

Source: Town Budget Office

TOWN OF INDIAN SHORES, FLORIDA

OPERATING INDICATORS BY FUNCTION  
LAST TEN FISCAL YEARS

Function	Fiscal Year									
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
<b>Police</b>										
Physical arrests	61	118	90	121		126	112	101	146	154
Parking violations	557	552	431	339		492	700	357	386	103
Traffic violations	743	235	342	578		330	862	706	724	706
<b>Culture and recreation</b>										
Library Cards Issued	124	124	234	275	275	333	282	294	230	93
<b>Building</b>										
Number of permits issued	574	677	453	734	672	573	450	408	411	458

Sources: Various government departments.

Note: Indicators are not available for the general government function.



TOWN OF INDIAN SHORES, FLORIDA

CAPITAL ASSET STATISTICS BY FUNCTION  
LAST TEN FISCAL YEARS

Function	Fiscal Year									
	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Public Safety										
Police:										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units	12	12	12	5	5	5	5	5	5	5
Highways and Streets										
Streets (miles)	2.05	2.05	2.05	2.05	2.05	2.05	2.05	2.05	2.05	2.05
Street lights	146	146	146	146	146	146	146	146	146	146
Traffic signals	1	1	1	1	1	1	1	1	1	1
Culture and recreation										
Park acreage	2.66	2.66	2.66	2.66	2.66	2.66	2.66	2.66	2.66	2.57
Tennis courts	1	1	1	1	1	1	1	1	1	1
Community Centers	1	1	1	1	1	1	1	1	1	1

Sources: Various Town departments.

Note: No capital asset indicators are available for the general government function.

**TOWN OF INDIAN SHORES, FLORIDA**  
**SCHEDULE OF INSURANCE IN FORCE**  
**OCTOBER 1, 2019 TO SEPTEMBER 30, 2020**

Type of Coverage	Policy Number	Company	Deductible	Amount	Term		Premium
					From	To	
<b><u>Property</u></b>	<b>PRIA/PGIT</b>	<b>Public Risk Insurance</b>			<b>10/1/2019</b>	<b>9/30/2020</b>	
Buildings & Contents				7,582,747			\$ 34,522.00
Equip Breakdown				7,582,747			
Flood			1,000	5,000,000			
TRIA Terrorism			1,000	5,000,000			
Named Windstorm			3% Min \$10,000	7,582,747			
Accts Receivable			1,000	500,000			
Additional Expense			1,000	1,000,000			
Business Income			1,000	500,000			
Debris Removal			1,000	500,000			
Errors & Omissions			1,000	500,000			
Demo & Inc Cost of Construction			1,000	750,000			
<b><u>Inland Marine</u></b>			1,000	1,000,000			\$ 4,100.00
<b><u>Crime</u></b>							
Employee Dishonesty			1,000	500,000			\$ 1,000.00
Theft, Disappear & Destruction			1,000	500,000			
Funds Transfer			1,000	500,000			
Computer Fraud			1,000	500,000			
Forgery/Alterations			1,000	500,000			
<b><u>General Liability</u></b>				1,500,000			\$ 5,045
Employee Benefits Liability				1,500,000			
LE Liability				1,500,000			\$ 17,252.00
<b><u>Public Officials</u></b>			2,500 deductible	1,500,000			\$ 10,370.00
Employment Practices Liability			2,500 deductible	1,500,000			
Cyber Liability			2,500 deductible	1,000,000			
<b><u>Workers Comp</u></b>				Statutory			\$ 52,174.00
<b><u>Automobile</u></b>							
Auto Liability				1,500,000			\$ 2,719.00
Uninsured Motorist				20,000			
Comp/Collision			500 deductible				\$ 3,521.00
Hired Phys Damage			500 deductible	35,000			
Medical Payments				5,000			
<b><u>Special Event</u></b>							
Liquor Liability							
St Patrick' Day	Cancelled due to COVID-19						\$ -
<b>AD&amp;D, D-5</b>			2 Year policy - pre-paid	70,000			\$ 1,221.00
<b><u>Flood Insurance</u></b>							<b>Total \$ 131,924.00</b>
Town Hall Building 19305 Gulf Blvd.	09 1150116759 10	<b>Wright National Flood</b> Prop & Casualty Agent: <b>Mitchell</b>	5,000 5,000	500,000 225,500	10/15/2019	10/15/2020	3,085.00
Nature Refuge Restrooms & Pavilions - 19019 Gulf Blvd (Rec Area)	09 1150125762 10	<b>Wright National Flood</b> Prop & Casualty Agent: <b>Mitchell</b>	1,250	431,500	10/23/2019	10/23/2020	2,339.00
							<b>Total \$ 5,424.00</b>

## **OTHER REPORTS**

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**TOWN OF INDIAN SHORES**

REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED  
ON AN AUDIT OF THE FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH  
*GOVERNMENT AUDITING STANDARDS*

AND

MANAGEMENT LETTER

AND

REPORT ON ATTESTATION

AND

MANAGEMENT MEMORANDUM  
ON REVIEW OF INTERNAL CONTROL STRUCTURE

September 30, 2020

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**REPORT ON INTERNAL CONTROL**  
**OVER FINANCIAL REPORTING AND ON**  
**COMPLIANCE AND OTHER MATTERS BASED**  
**ON AN AUDIT OF THE FINANCIAL STATEMENTS**  
**PERFORMED IN ACCORDANCE WITH**  
**GOVERNMENT AUDITING STANDARDS**

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The Honorable Mayor  
and Town Council  
Town of Indian Shores, Florida

INDEPENDENT AUDITOR’S REPORT  
ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the AICPA Professional Standards AT Sections 601.55 and 601.56, the financial statements of the governmental activities, the business-type activities, each major fund, the budgetary comparisons for the general fund and the aggregate remaining fund information of the Town of Indian Shores, Florida, as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the Town of Indian Shores, Florida’s (Town) basic financial statements, and have issued our report thereon dated September 8, 2021.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town’s internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town’s internal control. Accordingly, we do not express an opinion on the Town’s internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

The Honorable Mayor  
and Town Council  
Town of Indian Shores, Florida

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Tampa, Florida  
September 8, 2021

## **MANAGEMENT LETTER**

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The Honorable Mayor and  
Town Council  
Town of Indian Shores, Florida

### **Report on the Financial Statements**

We have audited the financial statements of the Town of Indian Shores, Florida as of and for the fiscal year ended September 30, 2020 and have issued our report thereon dated September 8, 2021.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Controller General of the United States; and Chapter 10.550, Rules of the Auditor General

### **Other Reports and Schedule**

We have issued our Independent Auditors Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General Disclosures in those reports and schedule, which are dated September 8, 2021, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, require that we determine whether or not corrective actions have been taken to address finding and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial report. There were no findings or recommendations made on internal control and compliance issues during the preceding annual financial audit.

The Honorable Mayor and  
Town Council  
Town of Indian Shores, Florida

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This disclosure has been included in the Town's Comprehensive Annual Financial Report for the fiscal year ended September 30, 2020.

### **Financial Condition**

Sections 10.554(1)(i)5.a. and 10.556(7) Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether or not the Town of Indian Shores, Florida has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the Town did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Section 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the Town of Indian Shores, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, require that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

The Honorable Mayor and  
Town Council  
Town of Indian Shores, Florida

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Town Council, and applicable management, and is not intended to be and should not be used by anyone other than those specified parties.



Tampa, Florida  
September 8, 2021

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**ATTESTATION REPORT**

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**INDEPENDENT ACCOUNTANT'S REPORT**

The Honorable Mayor and  
Town Council  
Town of Indian Shores, Florida

We have examined the Town of Indian Shores, Florida's compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2020. Management is responsible for the Town's compliance with those requirements. Our responsibility is to express an opinion on the Town's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Town's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Town's compliance with specified requirements.

In our opinion, the Town complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2020.

This report is intended solely for the information and use of the Town and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

*Saltmarsh Cleaveland & Gund*

Tampa, Florida  
September 8, 2021

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**MANAGEMENT MEMORANDUM  
ON REVIEW  
OF INTERNAL CONTROL STRUCTURE**

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September 8, 2021

The Honorable Mayor  
and Town Council  
Town of Indian Shores, Florida

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, the budgetary comparisons for that general fund and the aggregate remaining fund information which collectively comprise the basic financial statements of the of the Town of Indian Shores, Florida as of and for the year ended September 30, 2020, and have issued our report thereon dated September 8, 2021.

We have issued our Report on Compliance and Internal Accounting Controls in Accordance with *Government Auditing Standards* dated September 8, 2021. Disclosure in that report, if any, should be considered in conjunction with this management memorandum.

We conducted our audit in accordance with United States generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

In planning and performing our audit of the financial statements of the Town of Indian Shores, Florida we considered the Town's internal control structure to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control structure.

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Saltmarsh, Cleaveland & Gund

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The following are our recommendations:

**2019-2020**

- A. GASB Statement No. 95

**2018-2019**

- A. GASB Statement No. 87



**2019-2020**

**2020-1    GASB Statement No. 95**

The primary objective of GASB Statement No. 95, which became effective in May 2020, is to provide temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. That objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018 and later.

The effective dates of certain provisions contained in the following pronouncements are postponed and are effective as indicated in GASB Statement No. 95.

We recommend that the Finance Director become aware of the revised implementation dates in this standard.

**2018-2019**

**2019-1    GASB Statement No. 87**

In June 2017, the Governmental Accounting Standards Board (GASB), the Board) issued Statement No. 87, *Leases* to provide more useful decision-making information for users of state and local government financial statements. In many respects, Statement No. 87 is similar to the lease accounting and reporting standards established by the Financial Accounting Standards Board (FASB) for business entities. For example, both standards are based on the principle that a leased asset represents the right to use such asset for the period of the lease term, and both address accounting and reporting requirements for lessees and lessors.

Local governments will account for and report leases for fiscal periods beginning October 1, 2022, in accordance with Statement No. 87.

Last year we recommended that the Finance Director become aware of this new standard.

This recommendation has been implemented.

\* \* \* \* \*

This memorandum is intended solely for the use of the Mayor and Town Council, the Pinellas County, Florida Board of Commissioners and the State of Florida Office of the Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

We appreciate the courtesy and assistance provided to us by the Town's personnel during our audit. We will review the status of the above comments during our next audit engagement. We have already discussed many of these comments and suggestions with Town personnel, and we will be pleased to discuss them if further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

***SALTMARSH, CLEAVELAND & GUND, P.A.***

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## **MANAGEMENT RESPONSE**

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# INDIAN SHORES

Ph 727.595.4020 Fax 727.596.0050  
19305 Gulf Boulevard, Indian Shores, FL 33785  
www.myindiانشores.com



September 09, 2021

RE: Fiscal Year 2019-2020  
Audit Recommendation

Management's response to current year recommendation:

## GASB Statement No. 95

The Finance Director will become familiar with the GASB Statement No. 95 as recommended in the Management Memorandum.

  
Susan L. Scrogam, CMC, CBTO  
Director of Finance & Personnel

Patrick C. Soranno  
Mayor

Mike Hackerson  
Vice Mayor

Diantha Schear  
Councilor

Michael (Mike) Petruccelli  
Councilor

William F. (Bill) Smith  
Councilor

Bonnie Dhonau  
Town Administrator

Richard (Rick) Swann  
Chief of Police

Susan L. Scrogam  
Director of Finance  
and Personnel

Freddie G. Lozano  
Town Clerk

Regina Kardash, Esq.  
Town Attorney

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